



ADVANCE PUBLICATION OF REPORTS

This publication gives five clear working days' notice of the decisions listed below.

These decisions are due to be signed by individual Cabinet Members and operational key decision makers.

Once signed all decisions will be published on the Council's Publication of Decisions List.

- 1. REPORT FOR APPROVALS ASSOCIATED WITH THE ENFIELD TOWN LIVEABLE NEIGHBOURHOOD PROJECT (Pages 1 - 88)**
- 2. ALMA COMMUNITY CENTRE AWARD FOR FIT OUT (Pages 89 - 116)**

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London Borough of Enfield

Title:	Report for approvals associated with the Enfield Town Liveable Neighbourhood project
Report to:	Cabinet Member for Public Spaces, Culture and Local Economy
Date of Report:	28 July 2023
Cabinet Member:	Cllr Chinelo Anyanwu
Directors:	Executive Director – Sarah Cary Director for Planning & Growth – Brett Leahy
Report Author:	Richard Eason Richard.Eason@enfield.gov.uk
Ward(s) affected:	Town, Grange Park, Southbury Ward
Key Decision Number	KD 5308
Implementation date, if not called in:	<u>TBC</u>
Classification:	Part I Public

Purpose of Report

1. The purpose of this report is to set out the next steps for the Enfield Town Liveable Neighbourhood project and to approve spend of the CIL and S106 funding that is allocated to this project and to agree alignment of future TfL allocations that are anticipated.

- I. Notes that the Enfield Town Liveable Neighbourhood project has continued to be developed and that TfL continue to support the delivery of the project.
- II. Notes the allocation by the Capital Finance Board of £4m CIL to the Enfield Town Liveable Neighbourhood project.
- III. Approves the alignment of future external grant funding that Transport for London agree to allocate to this project, along with S106 allocations.
- IV. Approves the packages of work to be delivered first (proposed Phase 1 of the works), using the funding already secured whilst delegating authority to the Director of Planning & Growth to make adjustments to this subject to ongoing discussions with TfL.
- V. Delegates authority to the Director of Planning & Growth for ongoing procurement and expenditure associated with continued delivery of the project.
- VI. Delegates authority to the Director of Planning & Growth for approving future agreements entered into with any 3rd party landowners affected by the project proposals, including but not limited to Transport for London and The Old Enfield Charitable Trust.
- VII. Notes that a future Key Decision report will be brought forward to approve the implementation of specific designs, once the statutory consultation process is complete for sites that require statutory consultation to be undertaken ahead of the implementation.
- VIII. Approves the implementation of the proposed Art Trail and further meanwhile works on Fountain Island, where statutory consultation is not required.
- IX. Approves the implementation of changes within the market square area, should an agreement with The Trust be reached and Planning Application granted.

Recommendations

Background and Options

1. A bid for funding for this ambitious and transformational project was successful in 2019. With the commencement of the pandemic and the funding challenges that created for TfL, the Liveable Neighbourhood programme was

paused. Despite this, the Council continued to explore how the project might progress, should future funding become available. In September 2022, TfL announced it was restarting the Liveable Neighbourhood programme, enabling the continuation of five projects across London. The Enfield Town project was one of these.

2. Since the original submission, the scope of the project has evolved, with a masterplan approach taken. This has involved establishing a longer-term vision for the Town Centre that goes beyond the scope and budget of the original bid. The intention being to then take an incremental approach to delivery, as available funding allows. The pandemic, and more recently the challenges associated with increases in inflation, have confirmed that this is the most viable approach – enabling shorter-term action, that is aligned to a longer-term vision. Taking into account the wider scope and inflationary pressures, total cost to deliver the full town centre improvements as shown in Appendix A, is anticipated to be circa £17m.
3. At the time of this report, whilst TfL have not fully committed to the full amount of funding they suggested would be available prior to the pandemic (£6m), they continue to demonstrate commitment to the project. Enfield Town is one of only 5 Liveable Neighbourhood projects that TfL have approved for re-starting. TfL have also provided further funding in FY23/24 to enable the project to continue towards implementation.
4. The project is following the TfL ‘gate’ process to enable it to progress through a series of TfL approval points. There are 6 key gates as described below:
 - a. Stage Gate 2 (Feasibility stage; now completed)
 - 1) Design selection process, including Phase 1 and Phase 2 engagement with the community
 - 2) Stage Gate 2 submission to TfL – approved.
 - b. Stage Gate 3 (Concept design stage – approaching completion)
 - 1) Feedback incorporated and designs developed further – complete
 - 2) Traffic modelling completed and assessed by TfL – complete and approved
 - 3) Phase 3 engagement - completed

- 4) Phase 4 engagement - completed
 - 5) Formal Stage Gate 3 submission to TfL – being collated and submitted next
- c. Stage Gate 4 (Detail design stage – next stage)
 - d. Stage Gate 5 (Implementation)
 - e. Stage Gate 6 (Monitoring)
5. To implement the entire scheme, full funding will be required from TfL and other funding sources such as S106. The TfL investment will enable the changes to the highways networks and signalised junctions that are required as part the scheme, as well as implementation of the remaining off-highways elements of the project. However, ahead of clarification of TfL ‘build’ funding there is currently available ‘build’ funding in the region of £3.8m (CIL) which enables some initial improvements to be made. These improvements stand-alone with or without future investment. This report therefore sets out the proposed aspects of the project for delivery as part of this first phase of works (referred to as Phase 1 of the works). Discussions with TfL are ongoing as to the sequence of works which may take place after Phase 1. These discussions could lead to some adjustments to Phase 1, however the individual project areas proposed are detailed in Table 1.

Table 1 – proposed priority sites (Phase 1 of works)

Ref	Title	Description	Rationale for progression
01	New public square at Little Park Gardens (LPG)	Creation of new public square (by Natwest Bank) with motor vehicle access altered to the western end of LPG (by the bus station)	New and enhanced public realm, creating places to rest, things to see and do, and increased greenery along the high street, whilst reducing motor vehicle dominance by altering access to the car park
02	New pedestrian crossings at the Church Street / Sarnsfield Road junction	This will include the widening of the footway on the western side of Church Street (including some removal of on-street car parking) and the installation of new	This aspect of works brings forward further pedestrian improvements and links the new public square with the library green

		signalised pedestrian crossing points across Church Street and Sarnsfield Road.	
03	Library Green to Town Park connection	New signalised pedestrian crossing over Cecil Road, realigned to provide direct connection between Library Green area and Town Park entrance	Enabling more effective integration of Enfield Town Park into the town centre, creating better connections and access.
04	Development of meanwhile improvements on Fountain Island	Further improvements to Fountain Island ahead of more substantial improvements as part of a future phase of works	Ongoing incremental improvements will help with activation of this space
05	Implementation of a town centre wide art and cultural trail	Range of small scale art installations either woven into the public realm or installed within the public realm spaces	This project delivers on the design principle of celebrating the heritage of town centre and helps bring smaller scale changes across the breadth of the town centre.

6. Discussion is ongoing with the Old Enfield Charitable Trust, who own the Market Square. Previously, the Council and the Trust have collaborated on developing design ideas as shown at Appendix A. The next step is to continue discussions around how such designs could be implemented. Subject to any future agreement, the aim would be to bring forward improvements to the Market Square as part of Phase 1 works. However, any changes to the Market Square would also be subject to the planning application process which would determine the final outcome and timeline for this aspect of the project. This report approves the entering into a legal agreement with the Trust, if that is the outcome of ongoing discussions.
7. This project has been subject to extensive community engagement. Four main phases of the engagement have been carried out to date, with proposed statutory consultation stage to be carried out for future elements where new and/or amended traffic orders are required to implement highway aspects of the project.

8. In the Autumn of 2019 Phase 1 engagement focused on the vision for the future of the town centre and established 5 community led design principles that Enfield Town:
- Is safe for all.
 - Has a vibrant economy.
 - Is a great place to be.
 - Offers transport choices; and
 - Celebrates its heritage.
9. Phase 2 of community engagement in Autumn 2020 presented specific highways proposals and included design workshops on public realm. Feedback received shaped the design presented to the public in Summer 2021, forming Phase 3 of the community engagement. Engagement reports were submitted by the Council to TfL as part of Stage Gate 2 submission (Gateway 2 approval has been now provided).
10. More recently, Phase 4 of community engagement took place in the Summer/Autumn 2022 and included presentation of the combined plans (highways and public realm elements of the scheme) which incorporated further feedback from the last engagement phase. This has now led to a freeze on the design to enable detailed design to take place prior to statutory consultation. It is this design that forms the Gate 3 submission to TfL.

Risks that may arise if the proposed decision and related work is not taken

11. Several risks have been identified if the proposal(s) are not approved:
- Lost funding opportunity – If the project does not continue with the available funding, then TfL are likely to close the project from their perspective, resulting in a loss of any future funding potential.
 - Loss of benefits from the project – this project has the potential to deliver a range of benefits for Enfield Town which will be lost if the project does not continue.

Risks that may arise if the proposed decision is taken and actions that will be taken to manage these risks

12. The following are top risks and mitigation considered if the proposal(s) are approved.

Risk	Action
Cost control	It is already acknowledged that the project will be delivered incrementally as funds allow. Inflationary pressures remain uncertain however each aspect of the project will have a contingency budget allocated and the future scope reviewed should delivery costs continue to escalate.
Disruption during construction	Traffic management arrangements will be designed to minimise disruption and ongoing engagement will take place with the emergency services and transport operators. The needs of local residents, people working in the town centre and visitors to the town centre will all be considered. Church Street and Cecil Road form part of the Strategic Route Network (SRN). Continuous discussions will be held with key stakeholders throughout the development of the traffic management plans.

Preferred Option and Reasons for Preferred Option

13. Despite the challenges of Covid-19 which resulted in financial uncertainties and prolonged Stage Gate 2 submission assessment, the project has successfully progressed through Feasibility and Concept Design stages, including extensive community engagement throughout.

14. The project continues to align with the initial objectives, and now more than ever, it is important that this transformational project is progressed to deliver a range of benefits. The project fully aligns with local, London and national policy on investing in town centres and enabling increases in active travel and as such the preferred option is to enable this project to continue through to the implementation of Phase 1 works and beyond, subject to further TfL funding.

15. Once greater clarity on the funding position is established, a future Key Decision report will consider implementation of future stages of the project but progression now with the funding available is in line with the incremental delivery approach previously described.

16. Following other options have been considered:

- Do nothing/No longer progress the scheme: This is not recommended as this project delivers a range of benefits for the Borough.
- Progress with different set of measures for Phase 1 works – careful consideration has been given to the areas selected, with a priority focus on pedestrian improvements, coupled with public realm improvements. Alternative areas that were considered include both Fountain Island (full re-development as per the designs) and also the improvements planned along Church Street. Whilst these measures bring benefits to the town centre, they are building on current provision, rather than introducing new aspects to the town centre. Other aspects of the project, such as junction improvements, need to be delivered as a collective package and are therefore not viable within the current budget. The remaining funding from TfL would be required to implement these.

Relevance to Council Plans and Strategies

This project contributes towards the objectives of the Council corporate plan as described below.

17. **Clean and green spaces** – this project will include the delivery of improved public realm, including additional greenery and longer-term contribute towards greater levels of sustainable transport.

18. **Safe, healthy and confident communities** – this project will help contribute towards a safer Enfield Town and through increasing transport choices help enable healthier lifestyles

19. **Thriving children and young people** – this project will help improve the town centre for all generations and the full masterplan includes items such as a sensory garden and other opportunities for informal play.

20. **More and better homes** – this project will help create improved connections with current and future active travel routes, enabling more transport choices for local neighbourhoods to travel into the town centre in a sustainable way.

21. **An economy that works for everyone** – this project will contribute towards developing a town centre that is vibrant, healthy and inclusive.

Financial Implications

Summary

22. This report is requesting approval to spend £4.6m from the capital programme for Phase 1 of the Enfield Liveable Neighbourhoods scheme. All works will be funded by a combination of the TFL grant funding and CIL. The budget for these works is already included within the 2023/24 capital programme and this report is seeking approval to spend against that budget.

23. Estimated spend for 2023/24 is £780k funded through TFL grant (£670k) and CIL (£110k), with £3.75m estimated from 2024/25 funded from CIL. There is the possibility of further TFL grant which if agreed will reduce the CIL requirement.

24. Total programme of works across all phases for the Enfield Liveable Neighbourhood scheme is estimated to cost £16.8m over 4 years. Future phases of the programme where spend incurred goes above the £4.6m requested in this report are dependent on the availability of funding and subject to further approvals.

Revenue Budget Impact

25. It is expected there will be no impact on the revenue budget because of the approval of spend on this scheme. All expenditure incurred on this programme are expected to meet the criteria for capitalisation in line with the Councils capitalisation policy. Therefore, all costs will be charged to capital with no impact on the revenue budget.

26. Expenditure which does not meet the criteria for capitalisation, as set out in the Councils capitalisation policy will be charged to revenue. Should costs be charged to revenue, grant and CIL funding can be applied to neutralise the impact.

Capital Budget Impact

27. There is currently an allocation of £5.9m in 2023/24 and £5.7m in 2024/25 in the capital programme for the Journey and Places programme. All costs detailed within this report are included within this allocation and will be funded from TFL grant and CIL.

28. Table below sets out the amounts for the programme in the capital programme and how they are funded:

	2023/24	2024/25	Total
Expenditure	£0.78m	£3.75m	£4.53m
<i>Funded by:</i>			
TfL Grant	£0.67m	£0.00m	£0.67m
CIL	£0.11m	£3.75m	£3.86m

29. No other known impact on the capital programme.

Borrowing/Debt Impact

30. The programme of works is fully funded through TFL grant and CIL funding. The Council will not be using borrowing to fund this programme, therefore there is no impact on borrowing and no change to debt because of this scheme.

Taxation

31. VAT costs will be charged on expenditure which we cannot reclaim through the TFL grant. The Council can recover VAT input tax through its normal VAT

arrangements, no significant VAT implications identified. No other Tax implications identified.

Accounting Treatment

32. Cost will be accounted for in compliance with the Councils capitalisation policy. Any costs that cannot be capitalised will be charged to the revenue budget.

33. All the costs identified will contribute towards the enhancement of the highways and transport assets and therefore meet the criteria for capitalisation.

Risks

34. The main risks on the programme are shown below with mitigations:

Risk Mitigation

35. TFL withdraw their funding leaving a funding gap Project will be delivered incrementally as funding is agreed. Therefore, should funding reduce or be withdrawn the project can be paused.

36. Costs exceed funding available. A contingency has been included within the cost estimated and the future scope will be reviewed should costs be higher than expected.

Legal Implications

37. Section 106 of the Town and Country Planning Act 1990 provides that planning permissions may be granted subject to planning obligations, agreed between a developer and the local planning authority, which are set out in a separate legal agreement, often referred to as a 'Section 106 Agreement'. Obligations often take the form of financial or in-kind contributions towards the provision or improvement of infrastructure if a need is generated by the new

developments. Financial contributions must be spent as set out in the planning agreements.

38. The Community Infrastructure Levy (CIL) is a charge which can be levied by local authorities on new development in their area to facilitate the delivery of infrastructure needed to support development in their area. The Community Infrastructure Levy Regulations 2010 (as amended) governs the way in which CIL funds are spent which would be on infrastructure priorities identified by the Council.
39. Section 23 of the Road Traffic Regulation Act provides the Council (as local traffic authority) with powers to establish crossings for pedestrians on roads for which they are the traffic authority
40. Section 6 of the Road Traffic Regulation Act provides the Council (as local traffic authority) with powers for regulating traffic, both vehicular and other (including pedestrians) as may be necessary to implement the works referred to in this report.
41. Section 62 of the Highways Act 1980 provides the Council (as Highways authority) with powers to carry out, in relation to a highway maintainable at the public expense by them, any work (including the provision of equipment) for the improvement of the highway.
42. Any works outlined in this report that constitute 'development' as defined in the Town and Country Planning Act 1990 will require planning permission and consequently an application seeking such will be required to be submitted to the Local Planning Authority.
43. Any agreements reached with third party landowners will need to be in a form approved by the Council's Director of Law and Governance.
44. Any contracts awarded in connection with the recommendations included in this Report must be procured in accordance with the Council's Contract

Procedure Rules and, where applicable, the Public Contacts Regulations 2015

45. The recommendations set out in this report and within the Council's powers and duties.

The legal implications inserted into this report were provided by JH (Legal) based on version circulated on 25th April 2023.

Equalities Implications

46. Local authorities have a responsibility to meet the Public Sector Duty of the Equality Act 2010. The Act gives people the right not to be treated less favourably because of any of the protected characteristics. The needs of diverse groups when designing and changing services or budgets need to be considered, so that the decisions do not unduly or disproportionately affect access by some groups more than others. The Public Sector Duty Act 2010 requires Local Authorities, in the performance of their functions, to:

- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act.
- Advance equality of opportunity between people who share a protected characteristic and those who do not.
- Foster good relations between people who share a protected characteristic and those who do not.

47. The EqIA process is a continuous throughout the development of the project, from its conception to its utilisation. The latest EQIA report can be found in Appendix B.

Environmental and Climate Change Implications

48. Table 3 provides an overview of environmental and climate change considerations.

Table 3: Overview of Environmental and Climate Change Considerations

Consideration	Impact of Proposals
Energy consumption	<p>Neutral</p> <p>There are no changes proposed to the current service delivery arrangements.</p>
Measures to reduce carbon emissions	<p>Mixed</p> <p>Transport generates a significant amount of greenhouse gas emissions (33% of UK CO₂ emissions in 2018). The proposals will enable:</p> <ul style="list-style-type: none"> • Increased levels of active travel by making journeys safer and more appealing • Reduced private vehicle trips by making alternatives equally appealing <p>There may be some increase in carbon emissions from the embodied carbon in the construction works, which will be reduced through the use of low carbon and re-used materials. The Excess Materials Exchange has some materials available that could potentially be incorporated.</p>
Environmental management	<p>Neutral</p> <p>The main impact will be in the implementation of the project and the resultant embedded carbon.</p>
Climate change mitigation	<p>Positive</p> <p>Mitigation will be in place with the implementation of trees and SUDs and the promotion of mode shift.</p>

Public Health Implications

49. This scheme aligns with the Enfield Transport Plan 2019-2041 and the Enfield Healthy Streets Framework. The Enfield Town project is looking to maximise the health and environmental benefits by creating a more pleasant and green environment, increasing physical activity through encouraging walking and/or cycling as an everyday transport mode for those who are able to. The positive effects of increased physical activity on health and wellbeing are well documented; it can help prevent and/or ameliorate a range of lifestyle related conditions, including obesity, Type 2 diabetes, heart disease, stroke, some

cancers, musculoskeletal issues, and poor cognitive and mental health. Prevention of lifestyle related conditions can also lead to significant cost savings within health and social care services.

50. Achieving a modal shift towards active travel can also help reduce the health damaging effects of motorised transport including road traffic injuries, air pollution, community segregation, and noise. Creating an environment where people actively choose to walk and cycle as part of everyday life, has the potential to reduce health inequalities. This is due to the fact that income or wealth would become a less significant factor in a person's ability to travel within the borough and gain access to healthcare, employment, social networks, etc. Therefore, improving active travel in the Borough is likely to benefit those who are less prosperous and therefore likely to own motorised transport. Active travel can also be more cost-effective than other initiatives that promote exercise, sport and active leisure pursuits. Climate change been named as one of greatest threat to human health in the 21st century¹. Reducing motorised traffic and promoting forms of active travel can help lower local greenhouse gas emissions that contribute to climate change and will lead to improvements in health of residents and the environment in the long run.

Property Implications

51. The majority of the works will fall within the public highway and therefore no property implications arise in these locations. However, there are four specific locations where the land is currently outside of the public highway and either inside the direct control of the Council or it is in the control of a third party. The project team will need to work with the Property team to address the actions specific to each location listed below:

- The Market Square is owned and operated by the Old Enfield Charitable Trust. If the Council and the Trust can reach agreement as to the future design and operation of the Market Square then the form of agreement made between parties will need to cover the property related issues of a

¹ <https://www.who.int/news-room/fact-sheets/detail/climate-change-and-health>

Licence covering both access and to carry out works, as well as the more fundamental issue of ensuring that the intended benefits and outcome from Council investment in the Market Square is preserved for the long term.

- The forecourt and service road area to Enfield Town Station is not owned by the Council but has a hierarchy of parties with a legal interest, all of which will need to provide their formal agreement to works in the same vein as that described above for the Market Square. These are: Adriatic Land 3 (GR1) Limited (freeholder), Rail for London Limited (leaseholder), Arriva Rail London Limited (sub tenant), and the owner of the unregistered freehold land which will need to be investigated but which may still be Network Rail Infrastructure Limited.
- A small parcel of land comprising part of the existing crossing point located south of the Dugdale (the exit from the service road) is owned the Council but has been leased to the operator of the Palace Exchange Shopping Centre. For the proposed works to proceed, consent will first be needed to be gained from the tenant. Whilst there is no obligation for the tenant to give consent, it is anticipated this should be forthcoming given the small amount of affected land, the fact that the works will be restoring the original line of the kerb to what it was prior to the development of the Dugdale/Thomas Hardy House, and also because the subject lease includes the general provision:

“3.13 Good Estate Management

...

3.13.2 To support... town centre management initiatives promoted by the local authority from time to time and approved by the Tenant acting reasonably, so long always as the same are not materially detrimental to the interests of the Tenant or the occupier's [sic] of the Demised Premises.”

52.A small section of the works falls within Little Park Gardens (bus turning circle). It is a plot leased to TfL and it is envisaged that its prior consent, necessary to carry out minor works in this location, should be forthcoming given the coincidence of both parties wanting the same outcome.

Crime and Disorder Implications

53. Project aims to improve perceived and actual safety through improved public realms and enabling mode shift which aim at increased footfall. This in terms helps increase natural surveillance. The project also proposes to improve CCTV across the town centre.

Other Implications – Procurement

54. Any procurement required in relation to this project must be undertaken in accordance with the Councils Contract Procedure Rules (CPR's) and the Public Contracts Regulations (2015), this includes the use of the London Tenders Portal as necessary. If the procurement is over the relevant threshold, Procurement services must be engaged/consulted to ensure compliance to the CPR's and to support the development of an appropriate procurement strategy to deliver Value for Money and ensure that the sustainable and ethical procurement policy is complied with.

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Appendices

Appendix A – Enfield Town proposed improvements

Appendix B – EQIA

Background Papers

None

#Departmental reference number, if relevant: PL2223_020

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Enfield Equality Impact Assessment (EqIA)

Introduction

The purpose of an Equality Impact Assessment (EqIA) is to help Enfield Council make sure it does not discriminate against service users, residents and staff, and that we promote equality where possible. Completing the assessment is a way to make sure everyone involved in a decision or activity thinks carefully about the likely impact of their work and that we take appropriate action in response to this analysis.

The EqIA provides a way to systematically assess and record the likely equality impact of an activity, policy, strategy, budget change or any other decision.

The assessment helps to focus on the impact on people who share one of the different nine protected characteristics as defined by the Equality Act 2010 as well as on people who are disadvantaged due to socio-economic factors. The assessment involves anticipating the consequences of the activity or decision on different groups of people and making sure that:

- unlawful discrimination is eliminated
- opportunities for advancing equal opportunities are maximised
- opportunities for fostering good relations are maximised.

The EqIA is carried out by completing this form. To complete it you will need to:

- use local or national research which relates to how the activity/ policy/ strategy/ budget change or decision being made may impact on different people in different ways based on their protected characteristic or socio-economic status;
- where possible, analyse any equality data we have on the people in Enfield who will be affected e.g. equality data on service users and/or equality data on the Enfield population;
- refer to the engagement and/ or consultation you have carried out with stakeholders, including the community and/or voluntary and community sector groups and consider what this engagement showed us about the likely impact of the activity/ policy/ strategy/ budget change or decision on different groups.

The results of the EqIA should be used to inform the proposal/ recommended decision and changes should be made to the proposal/ recommended decision as a result of the assessment where required. Any ongoing/ future mitigating actions required should be set out in the action plan at the end of the assessment.

Section 1 – Equality analysis details

Title of service activity / policy/ strategy/ budget change/ decision that you are assessing	Enfield Town Project
Team/ Department	Journeys and Places
Executive Director	Sarah Cary
Cabinet Member	Cllr Chinelo Anyanwu
Author(s) name(s) and contact details	Agnieszka Jezierska agnieszka.jezierska@enfield.gov.uk
Committee name and date of decision	N/A

Date the EqlA was reviewed by the Corporate Strategy Service	
Name of Head of Service responsible for implementing the EqlA actions (if any)	Richard Eason
Name of Director who has approved the EqlA	Doug Wilkinson

The completed EqlA should be included as an appendix to relevant EMT/ Delegated Authority/ Cabinet/ Council reports regarding the service activity/ policy/ strategy/ budget change/ decision. Decision-makers should be confident that a robust EqlA has taken place, that any necessary mitigating action has been taken and that there are robust arrangements in place to ensure any necessary ongoing actions are delivered.

Section 2 – Summary of proposal

Please give a brief summary of the proposed service change / policy/ strategy/ budget change/project plan/ key decision

Please summarise briefly:

What is the proposed decision or change?

What are the reasons for the decision or change?
 What outcomes are you hoping to achieve from this change?
 Who will be impacted by the project or change – staff, service users, or the wider community?

In 2019, LB Enfield successfully secured funding from the Mayor of London's Liveable Neighbourhoods fund to provide new and improved walking, cycling and public realm facilities in Enfield Town. The Enfield Town project sets out plans to transform the town centre by placing people at the heart of the design.

The focus on creating a healthy town centre will see new and improved public spaces, increased footway widths, upgraded junctions with new or improved pedestrian crossings and a network of cycling routes.

A new 20mph speed limit, opportunities for a new and collaborative approach to freight and a thread of green infrastructure throughout the town centre will further support these proposals and form a longer-term approach to improving air quality. Lighting and CCTV are also being reviewed as part of the proposals to improve safety. The combination of these measures will reduce the current dominance of private cars throughout the town centre and create a place where walking, cycling or using public transport becomes the natural choice. These plans will not only address the perception of safety but will lead to an actual reduction in the danger posed by existing roads.

The scope of the proposals includes the one-way system around the town centre including Church Street, Cecil Road, London Road, Southbury Road, Genotin Road and Town Park, as well as Little Park Gardens, Market Square (private land), Fountain Island and Station Plaza (partially owned by Transport for London).

[Enfield Town Scheme Objectives](#)

The scheme has a number of objectives for Enfield Town, including:

- Reduce motor vehicle volume and speed throughout the town centre
- Reduced the number of collisions
- Increase the feeling of personal safety
- High footfall at key public realm spaces
- Enable a long-term increase in the volume of cycle and pedestrians as well as mode shift towards sustainable modes; both along the route and as part of a wider borough network
- Create a greener town centre
- Create healthier streets in Enfield in line with the Healthy Streets indicators

Enfield Town proposals were also shaped by five design principles which were established following Let's Talk Enfield Town engagement programmes in 2019, that promote Enfield Town:

- Is safe for all
- Has a vibrant economy
- Is a great place to be
- Offers transport choices
- Celebrates its heritage

Impact on users:

- A range of users would be impacted by these proposals, and if they were to progress, there would be impacts during the construction phase. The impacts of the scheme include:
 - Users who live and/or work, or visit the scheme area
 - Users who own/run local business, services or amenities
 - Residents and visitors travelling to, from and through the scheme area (by all modes – walking, cycling, driving, bus, rail)
 - Increased congestion during construction for all road users travelling to, from and through the scheme area, is likely to be expected. This would include pedestrians, cyclists, bus passengers, taxis/PHVs and private vehicles, goods/servicing vehicles as well as possibly some diverted routes to facilitate construction works. Careful planning and early discussions on the anticipated Traffic Management plans and programme are being undertaken to minimise the impact.
- Cyclists – this scheme would provide improvements for cyclists, including segregated facilities, cycle parking, signalised crossings and early release at selected signalised junctions for people cycling.
- Pedestrians – the scheme would provide a mixture of new and improved pedestrian crossings and some localised footways widening. The scheme also proposes places to dwell, sit and rest. Improved public realm, improved lighting and CCTV are also being proposed to improve natural surveillance and sense of safety and security respectively.
- All motor traffic including private cars, taxis, Dial-a-Ride vehicles, private hire vehicles, buses, coaches and good/servicing vehicles – reduced road space and some changes to routing, which may lead to increased journey times. Changes to waiting arrangements are also being proposed and may impact some who park in the town centre.
- Bus passengers – changes to bus stop arrangements and locations, as well as the number of bus stops.
- Local businesses and those who require a delivery – change to the loading arrangements across the town centre are proposed.
- Blue Badge holders – changes to waiting arrangements across the town are being proposed including reduced single yellow lines and increased number of dedicated Disabled parking bays.
- Rail users – changes to the layout and access arrangement outside of the station may alter the interchange at the station and will offer improved

passenger arrival to town experience.

- Changes to layout outside the Enfield Town Station will change the pick-up and drop-off arrangement, as well as waiting and resting provision for pedestrians and passengers.
- Visitors – improved facilities for walking, cycling and public realm to encourage visitors to the area and also to increase dwell time of those visiting the town centre, both regularly and as occasional visitors.

Engagement during Covid-19 restrictions

The engagement programme was developed to be informative, inclusive and accessible, with multiple opportunities provided for people to engage with the project. Given the COVID-19 related restrictions placed around physical gatherings during some of the time, and to ensure the safety of the community, some of the engagement activities were delivered online.

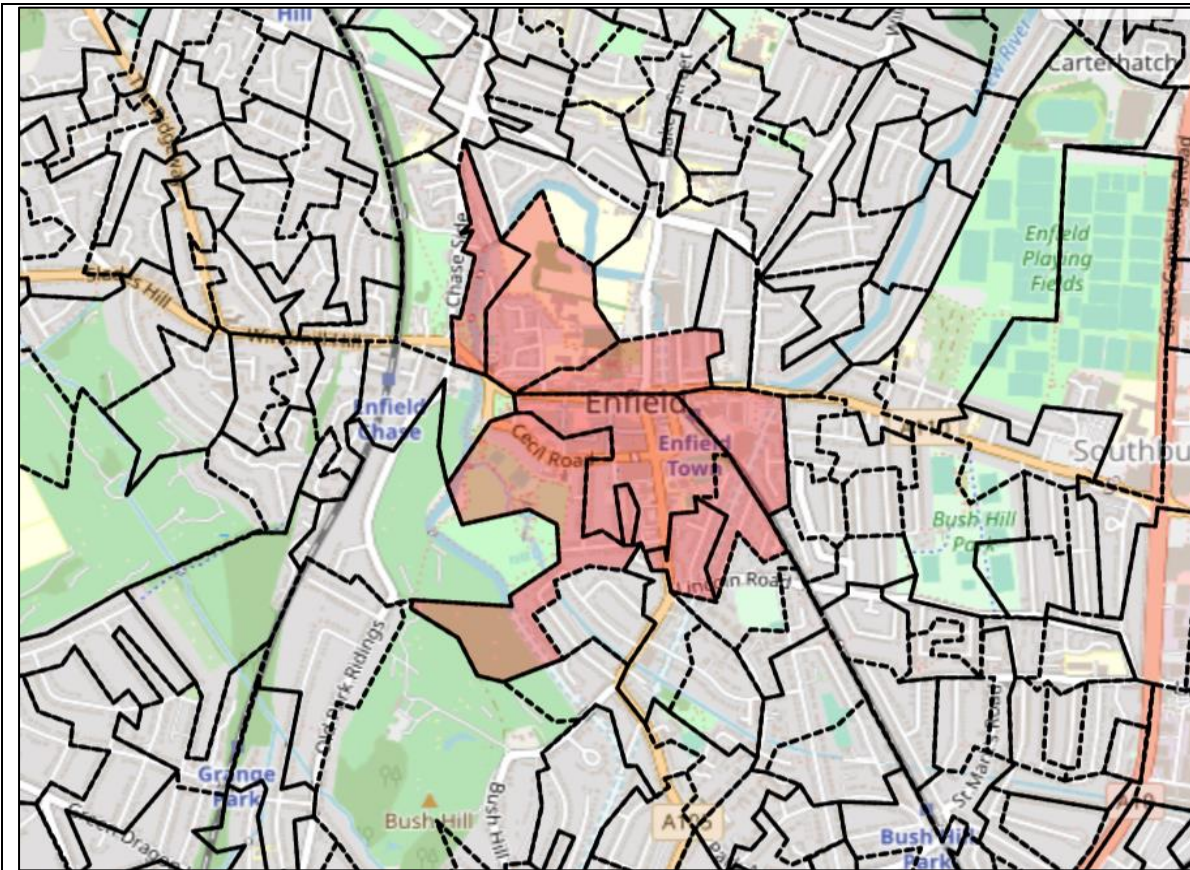
Efforts were made to assist people to participate in the engagement and to provide individuals with alternative means to participate if they were unable to do so online, including providing paper copies of the survey upon request and assisting with technical support to access the online events and exhibition boards placed at the local library.

The Enfield Town Road network includes Cecil Road (A110), Church Street/The Town (A110), London Road, Genotin Road (A110) and Southbury Road (A110). This extends up to Willow Road to the east and Chase Side to the west. The users include residents, businesses, shoppers and visitors coming to Enfield Town.

For the purpose of this assessment, information has been gathered regarding groups with protected characteristics across Census Output Areas (COAs) within the Town, Grange and Southbury wards (before the ward boundaries changes in May 2022) as indicated in Figure 1, as well as for Enfield as a whole, given the destination nature of Enfield Town for the borough. London Travel Demand Survey (LTDS) and Census 2011 data comprise the two primary data sources, though other data sources have been used, and are referenced throughout. Additional data sources include 2020 Office for National Statistics (ONS) mid-year estimate and where available, Census 2021 data has been used on selected characteristics

For each protected characteristic, data has been collected and analysed, with comparisons made at borough, regional and national level where relevant.

Figure 1: Surveyed COAs within Town, Grange and Southbury Wards (before the ward boundaries changes in May 2022)



Source: UK Census 2011¹

It is also acknowledged that pedestrians and road users who are not residents in the Grange, Town and Southbury wards would be affected by the proposal and so other sources of information, including Freedom Pass and Taxicard usage data², have been collected and analysed to help inform this Equality Impact Assessment

It has to be noted that new ward arrangements for Enfield Council came into force at the local elections in May 2022.

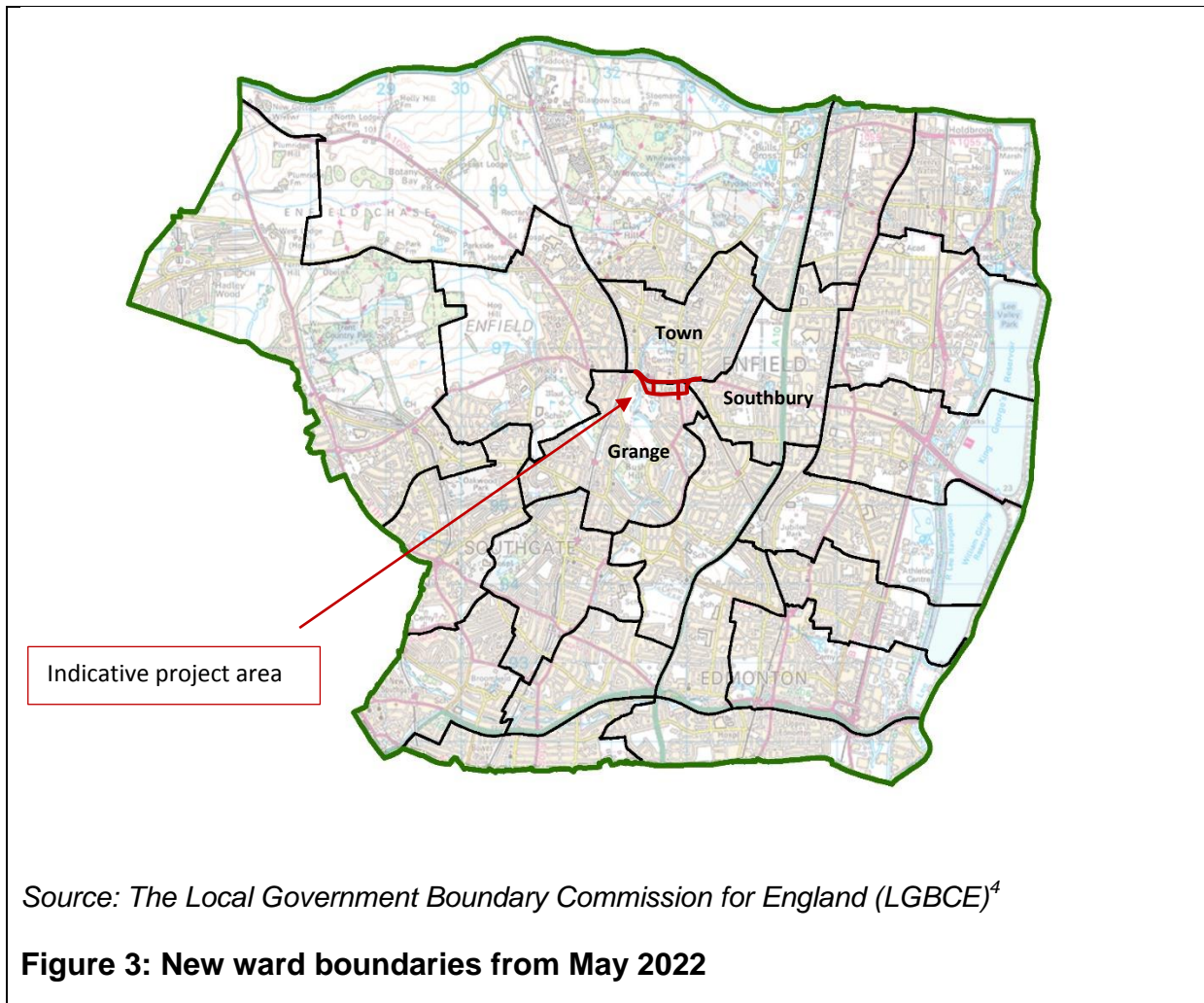
The new arrangement involved changes to ward boundaries and created extra 4 new wards to bring the current total to 25 wards³. Figure 2 and Figure 3 below show the Enfield Borough ward boundaries before and after the changes. The changes to Enfield ward boundaries mean the project area now falls within Town ward and is adjacent to Grange Park ward, whereas it previously fell mostly within Town and Grange wards as well as slightly within Southbury ward as seen on Figure 2 and Figure 3.

Figure 2: Ward boundaries in Enfield Borough before the changes.

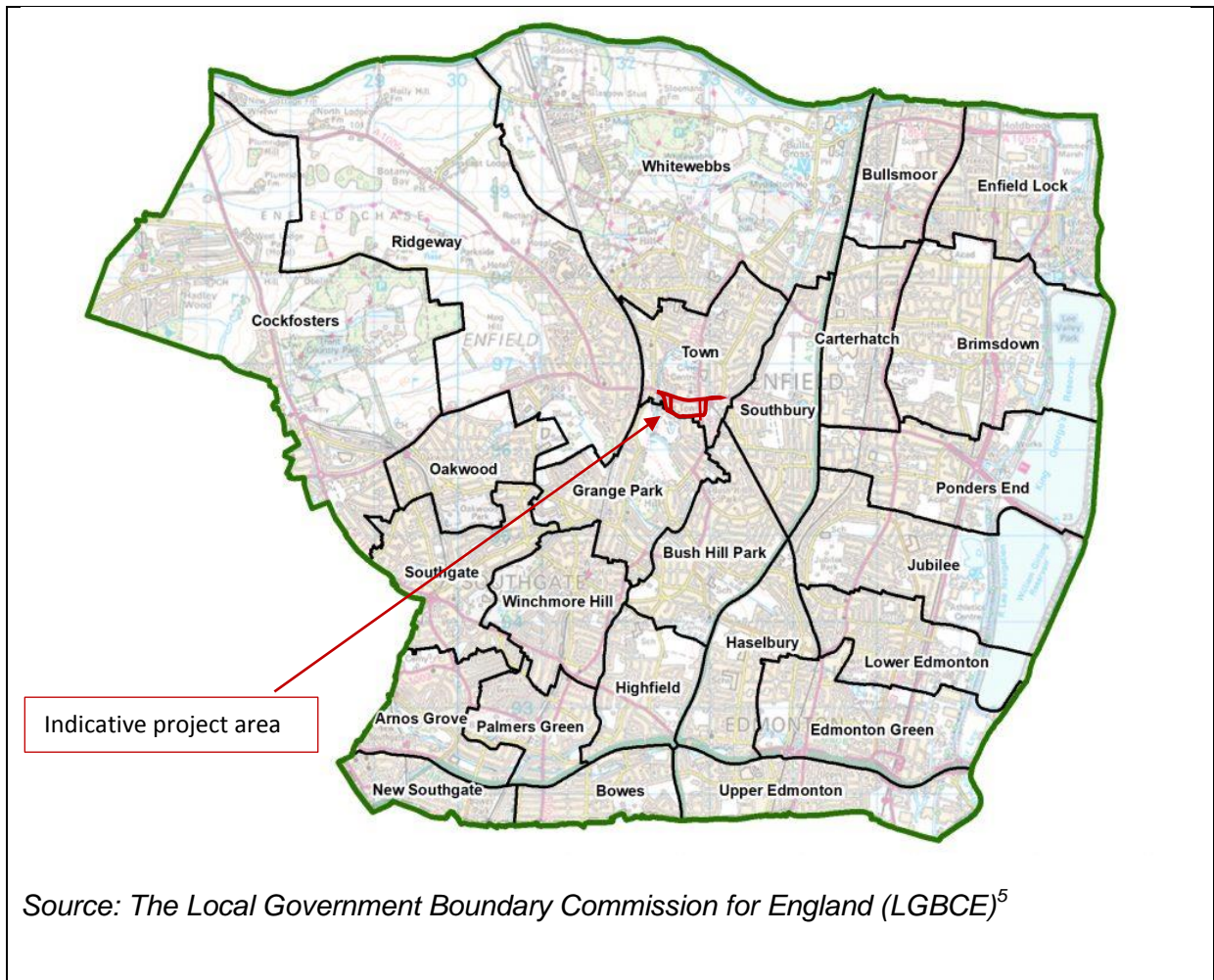
¹ <https://www.ons.gov.uk/census>

² <https://www.londoncouncils.gov.uk/services/taxicard/taxicard-and-freedom-pass-borough-portal/taxicard-statistics-2017-18>

³ <https://www.enfield.gov.uk/services/your-council/borough-and-wards-profiles>



⁴ <https://www.lgbce.org.uk/media/political-map-of-enfield-set-to-change>



⁵ <https://www.lgbce.org.uk/all-reviews/greater-london/greater-london/enfield>

Section 3 – Equality analysis

This section asks you to consider the potential differential impact of the proposed decision or change on different protected characteristics, and what mitigating actions should be taken to avoid or counteract any negative impact.

According to the Equality Act 2010, protected characteristics are aspects of a person's identity that make them who they are. The law defines 9 protected characteristics:

1. Age
2. Disability
3. Gender reassignment.
4. Marriage and civil partnership.
5. Pregnancy and maternity.
6. Race
7. Religion or belief.
8. Sex
9. Sexual orientation.

At Enfield Council, we also consider socio-economic status as an additional characteristic.

“Differential impact” means that people of a particular protected characteristic (e.g. people of a particular age, people with a disability, people of a particular gender, or people from a particular race and religion) will be significantly more affected by the change than other groups. Please consider both potential positive and negative impacts, and, where possible, provide evidence to explain why this group might be particularly affected. If there is no differential impact for that group, briefly explain why this is not applicable.

Please consider how the proposed change will affect staff, service users or members of the wider community who share one of the following protected characteristics.

Detailed information and guidance on how to carry out an Equality Impact Assessment is available here. (link to guidance document once approved)

The project team consider that there would be no impact on marriage and civil partnerships as a protected group and therefore this has been excluded from the assessment.

Age

This can refer to people of a specific age e.g.18-year olds, or age range e.g. 0 – 18-year olds.

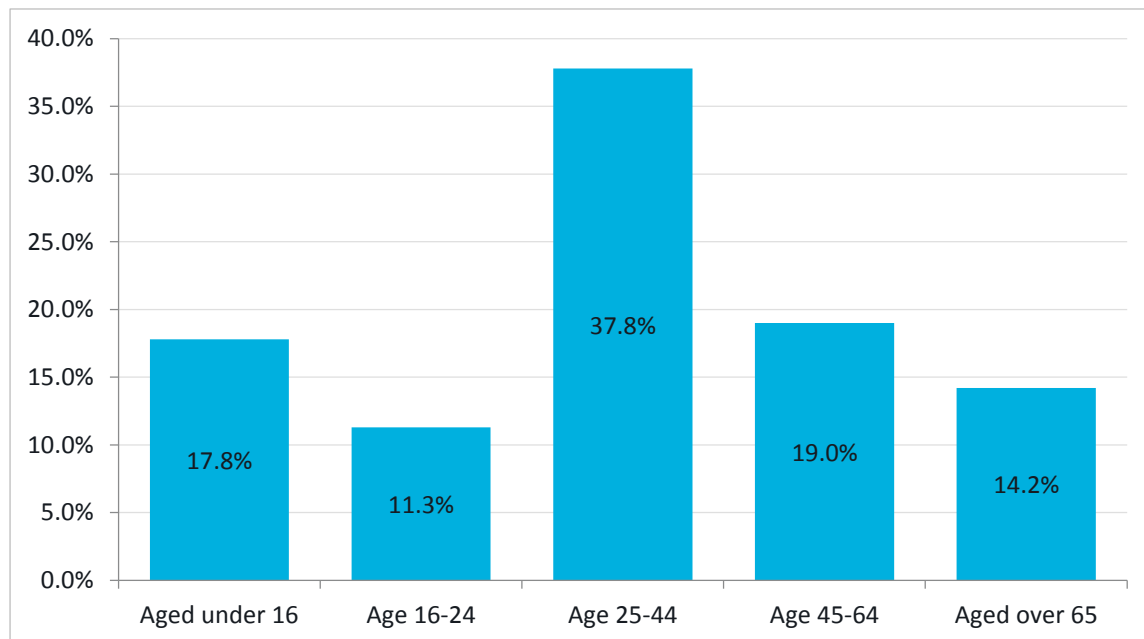
Will the proposed change to service/policy/budget have a **differential impact [positive or negative]** on people of a specific age or age group (e.g. older or younger people)?

Please provide evidence to explain why this group may be particularly affected.

Evidence Base

As demonstrated within Figure 4 most residents within the study area are aged 25-44, making up 37.8 per cent of all residents. There is an almost even split of those aged older and younger than that age bracket, with 29.1 per cent aged under 24, and 33.2 per cent aged over 45.

Figure 4: Age distribution within the study area



Source: UK Census 2011⁶

Table 1 presents the age distribution across the study area based on 2020 ONS mid-year estimate data. In addition, Census 2021 data for Borough average is already available and has been included as well.

According to this, the wards Town and Grange have relatively low proportions of

⁶ <https://www.ons.gov.uk/census>

younger residents (aged under 25 years), and comparatively high percentage of people aged over 65. Southbury ward mirrors the age profile of the borough better than most, although there are proportionately more residents in the 35-44 age group and fewer of retirement age.

Table 1: Age distribution based on the 2020 estimation⁷ for the relevant wards area and Borough average (estimations are based on Census 2011 data), as well Borough average based on the Census 2021⁸ data.

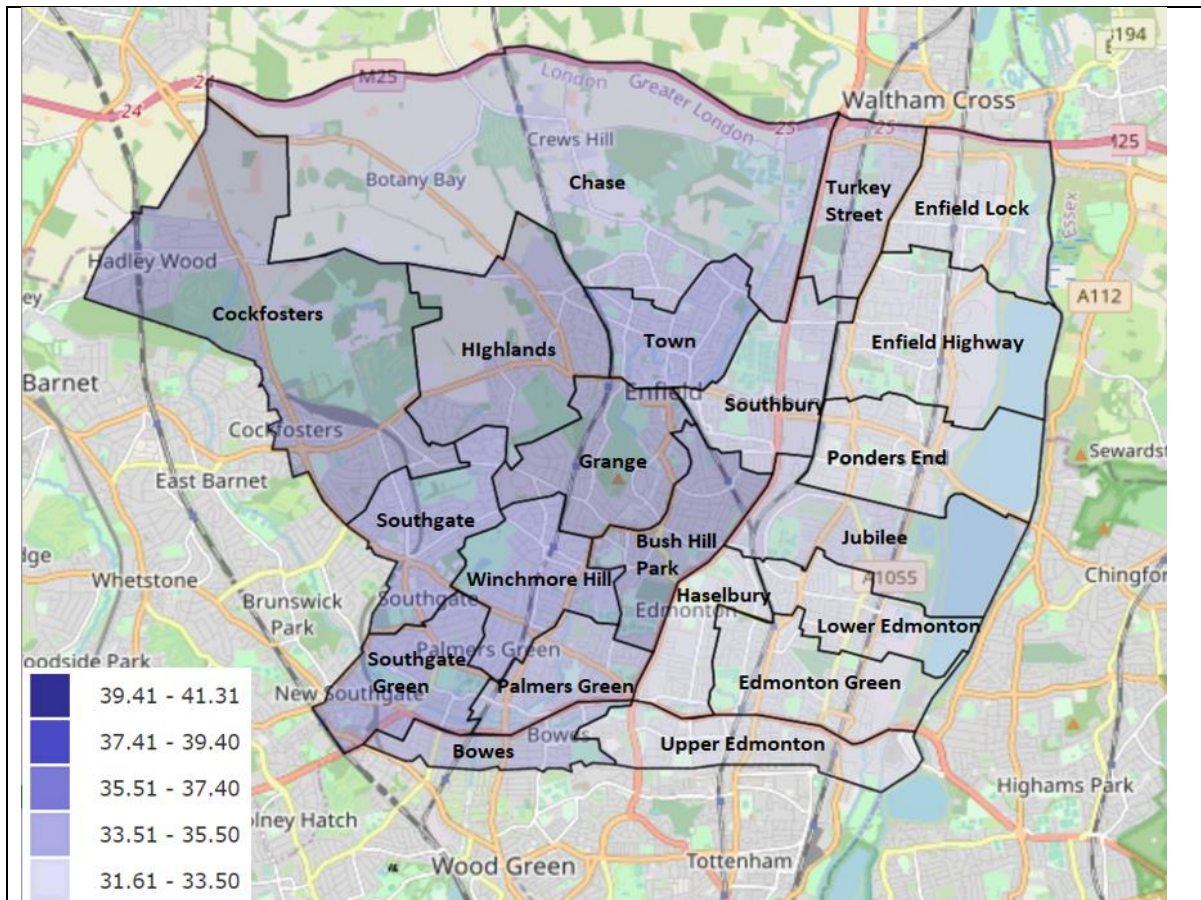
Age distribution	Town ward (%) in 2020	Grange (%) in 2020	Southbury (%) in 2020	Borough of Enfield (%) in 2020	Borough of Enfield (%) Census 2021
0-4	6.7	5.4	7.4	7.0	6.0
5-14	13.1	12.8	14.2	14.5	14.0
15-24	8.9	9.2	11.5	11.4	12.0
24-34	13.2	12.0	14.9	14.5	13.0
35-44	15.6	13.3	15.9	14.6	15.0
45-54	14.5	14.4	13.8	13.4	14.0
55-64	12.0	13.0	11.0	11.1	12.0
65-74	8.6	10.2	6.1	7.0	7.0
75+	7.4	9.7	5.3	6.4	6.0

Figure 5 presents the spatial distribution of the mean age across Enfield's wards. A clear trend can be observed whereby the northern and eastern wards have some of the lowest mean ages in Enfield and the southern and western wards some of the highest. Town and Grange, located in the centre of Enfield, have some of the oldest mean ages in the borough, whilst Southbury has a younger mean age.

Figure 5: Mean age by ward in Enfield (before the ward boundaries changes in May 2022)

⁷ [ONS mid-year estimate 2020](#)

⁸ <https://www.ons.gov.uk/census>



Source: UK Census 2011⁹

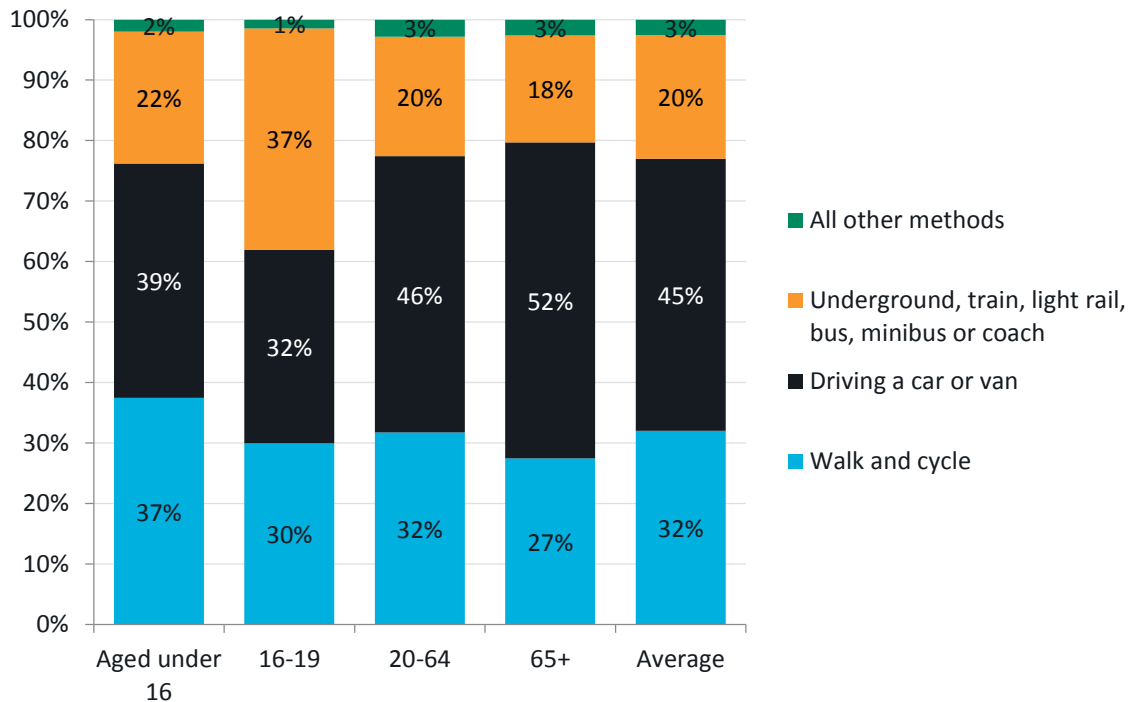
Figure 6 presents LTDS data on how people travel around Enfield within each age category.

In general, younger people in Enfield walk and cycle more, and drive less than their elderly counterparts. The highest percentages of walking and cycling can be seen in those aged under 16, with 37 per cent of all trips made on foot or by bike. Those aged 65 and over have the lowest levels of walking and cycling, with 27 per cent of all trips, but the highest percentage of trips driven (or as a passenger in a car or van) at 52 per cent.

Public transport use is most common in 16 to 19-year-old group, making up 37 per cent of all journeys. This is 15 per cent higher than the nearest age group (those aged under 16). Furthermore, as per the latest data from 2016, the average age to start driving in the UK was 26, and this is expected to have reduced further over the previous five years¹⁰.

⁹ <https://www.ons.gov.uk/census>

¹⁰ <https://www.insurancefactory.co.uk/news/August-2016/Average-age-to-start-driving-increases-to-26>

Figure 6: Mode share by Age in Enfield


Source: LTDS (2016/17, 2017/18 and 2018/19)¹¹

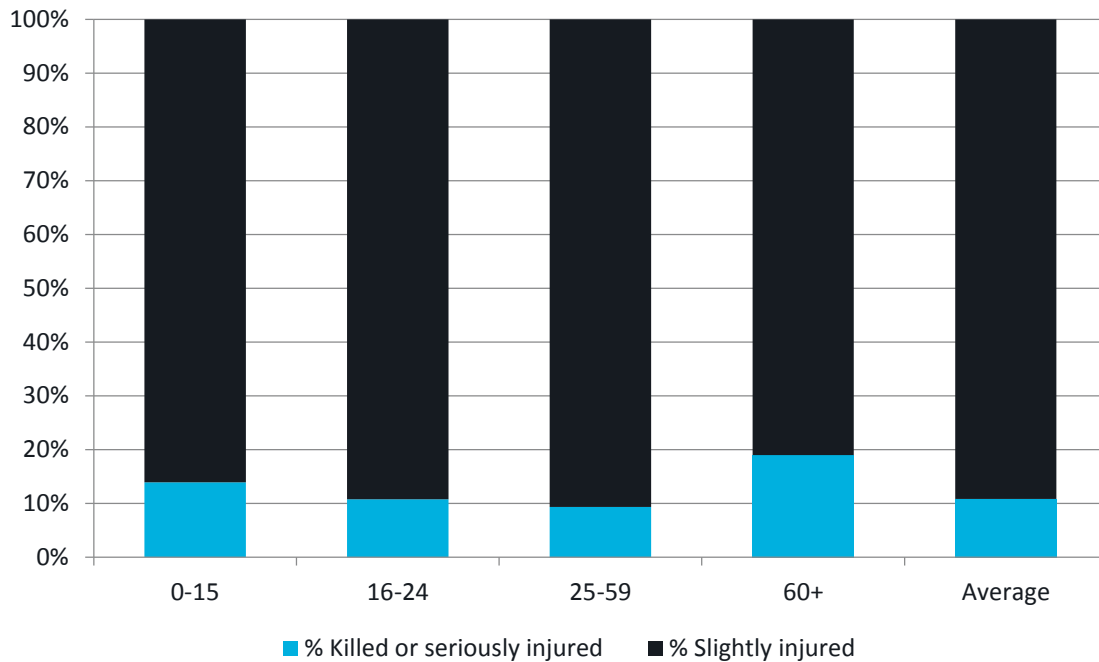
The proportion of Killed or Seriously Injured (KSIs) and Slightly Injured casualties per age category is shown in Figure 7 below. KSIs are higher than average for those age 60 and over (19 per cent) and those aged Under 16 (14 per cent). As such, this indicates that these age groups are more likely to suffer more severe consequences if they are a casualty in a collision than any other age group.

Across the UK, 10-14 age group road accidents make up over 50 per cent of all external causes of death. 15-19 years olds experience almost double the risk of death from road traffic accidents (82.5 deaths per million population) in comparison to the general population (42.2 deaths per million population). For males in this age group the risk is higher still at 127.3 deaths per million population¹².

Figure 7: Percentage killed or seriously injured by Age in Enfield

¹¹ <https://tfl.gov.uk/corporate/about-tfl/how-we-work/planning-for-the-future/consultations-and-surveys>

¹² http://www.racfoundation.org/assets/rac_foundation/content/downloadables/road_per_cent20accident_per_cent20casualty_per_cent20comparisons_per_cent20- per_cent20box_per_cent20- per_cent20110511.pdf



Source: DfT, 2019¹³

Differential impact assessment

Assessment of scheme objectives

- People of young and old age are more vulnerable to poor air quality¹⁴, with Town and Grange having some of the oldest mean ages in Enfield, whilst Southbury has a marginally lower mean age. The delivery of proposed interventions aims to enable mode shift, ultimately reducing emissions from private vehicle use and increasing active modes of travel, which would benefit these age groups through improved air quality.
- Younger people in Enfield are less likely to drive than older people in the borough and are more likely to walk and cycle. Reduction of traffic across Town, Grange and Southbury will benefit those who already cycle, and therefore may benefit younger people more than other age groups. However, the improvements are also likely to benefit those who do not currently cycle by providing safer and more attractive conditions to do so. This may allow for a selection of residents which is more evenly dispersed across the age groups to partake in active travel modes – and reaping the health benefits associated with a more active lifestyle. Therefore, while the changes may initially benefit younger people more than others, over time there may be longer term benefits across the age groups that rectifies this initial imbalance.

¹³ <https://www.gov.uk/government/collections/road-traffic-statistics>

¹⁴ https://www.london.gov.uk/sites/default/files/air_quality_for_public_health_professionals_-_city_of_london.pdf

- Reductions in motor vehicle traffic and a reduction in the speed limit are expected to create safer streets with an improved experience for pedestrians – such as reduced noise and air pollution and reduced fear of being involved in a collision. These improvements to the walking environment are likely to benefit those who are aged 16 and under who currently make 37 per cent of journeys by walking (or to a lesser degree, cycling) more than any other age group. Furthermore, those aged 16-19 who make 37 per cent of trips by public transport are also likely to disproportionately benefit, as every public transport journey starts or ends on foot or cycle.
- The project aims to calm traffic through the area by reducing speeds, decreasing the threat caused by motor traffic, particularly from larger vehicles such as vans or HGVs. While these improvements are likely to benefit all age groups, as those aged under 16 and over 60 are disproportionately killed or seriously injured by motor traffic, they are likely to benefit most from the changes.
- Older people are more likely to suffer from slight mobility impairments due to aging, which do not fall under the disability Protected Characteristic Group (PCG). This can include slower movement and reaction time, and some may use mobility aids for walking. A reduction in motor vehicle traffic is likely to be particularly beneficial for those who require extra time to cross the street due to physical or visual impairments. Additional seating and places to rest are also likely to help those with slight mobility impairments.
- While these measures are likely to create safer, healthier streets for residents of Enfield, they may lead to slightly longer journey times for some people who rely on private cars, taxis or Dial-a-Ride. Private cars, taxis or Dial-a-Ride are particularly popular for people aged 65 and over. Travelling can also be uncomfortable for some people, particularly for the elderly, therefore extended journey times could exacerbate this issue.
- It is noted that some people may be more likely to use a private car as travel patterns and preferences change due to the pandemic. This may lead to increased journey times for those who rely on private cars, taxis or Dial-a-Ride.
- One of the key objectives of the scheme is to improve the quality and safety of its streets by implementing new or improved cycle infrastructure, improvements to crossings, implementing flush crossings and providing more places for people to stop and rest. As older people undertake the highest proportion of their trips by foot and cite addressing physical barriers as important for encouraging them to travel more, improvements to the street environment, such as wider footways and level crossing points would make it easier for them to navigate the town centre leading to a better

experience with the potential for more active travel among this group, and associated health benefits. Improvements to footways and crossings at Church Street would improve access to Enfield Market.

- One of the project aims is to create public realm spaces that will encourage dwell time and enjoyment of the town. Playful designs that encourage incidental play (like at the Little Park Gardens), places to spend time, including family time (like at the market square or library green where events, including family-oriented activities are planned) and improved places where families can currently go to (library with an improved outdoor area that will include a children's spill out/play area).

Assessment of scheme interventions

Bus Stop Locations

- Bus stop relocations on Cecil Road, Church Street and London Road could disproportionately negatively impact those of older age who rely on mobility aids if they are now required to walk further than previously required. However, the new location of bus stops may also benefit those who are now closer to their destination and are required to walk shorter distances. Without detailed information on the final origins and destinations of bus passengers, it is not possible to quantify whether positive impacts will outweigh negative impacts (or vice-versa). The video footage however indicated that most passengers alighting on Cecil Road, were walking east rather than west. It is therefore believed the proposed changes are likely to provide benefits to most passengers who currently use this bus stop.

Road Space Reallocation

- As part of the scheme proposals, some road space is to be reallocated away from general traffic and / or road closures and modal filters introduced to increase space for pedestrians or address existing collision patterns. These could lead to longer journey times for some, which may disproportionately negatively impact some older people who may rely on transport such as taxis, private vehicles or Dial a Ride.
- Regular engagement with emergency services is being undertaken by the project team throughout the design development and no safety or access concerns were raised by them. The interventions are also not deemed a risk to the reliability of these services. Access to all locations will be maintained and access to St Andrew's Road will be monitored by a CCTV camera enabling access for emergency services at any time. Where light segregation is proposed, this will allow kerb access for emergency vehicles as well as certain other vehicles, including taxis.

Pedestrian and Cyclist Interaction

- There are areas where pedestrians and cyclists are more likely to interact in

shared areas. Though this provision is a recognised design feature in local and national design standards such as the London Cycling Design Standards (LCDS, 2014), it may have a disproportionately negative impact on people who are disabled and people of different age groups, particularly younger or older people who may be uncomfortable by the presence of cyclists due to limited mobility, hearing or visual impairments.

Taxi Access

- The provision of segregated cycle lanes between the footway and carriageway may reduce the ease of pick up/drop off for passengers who use wheelchairs or have other mobility issues. A formal pick-up/drop-off point will be provided on Southbury Road, with a maximum waiting time of 5 minutes. Where light segregation is proposed, this will allow kerb access for emergency vehicles as well as certain other vehicles, including taxis.
- A formal black-cab only taxi rank is also being proposed within the New River Loop car park area. This location will be opened up for greater visibility and pedestrian access will also be improved, including for disabled users. In addition to being located directly opposite the station, the taxi rank location will also be included on the wayfinding signage within the station plaza. The taxi rank will be accessible via a direct informal crossing, or via a signalised crossing located immediately to the west of the station and taxi rank location. The taxi rank being located on the opposite side of the street from the station entrance may make people feel unsafe later at night, particularly given its location near a betting shop and an off-licence. This could be particularly problematic for elderly people who may feel more vulnerable in these types of locations. A Help Point unit is being proposed to be installed directly outside of the station to help people seeking help if needed. The unit may be in the form of a smart pole, which combines features such loudspeaker and an intercom to contribute to the community safety. A dedicated pick-up/drop-off point for passengers is also being proposed in the vicinity of the station, on Southbury Road, which offers access without the need to cross the road.
- Where light segregation is proposed, this will allow kerb access for emergency vehicles as well as certain other vehicles, including taxis.

Continuous footways

- While continuous footways are intended to establish pedestrian priority across side roads and reduce vehicle speeds when turning across them, they may initially negatively impact elderly people or children who may be confused by the unfamiliar layout and lack of clear road markings and kerbs. These are being implemented more widely across London and with time, should be a familiar feature for all users. Regular users of the area will also be able to become familiar with this design that is aimed at improving pedestrian priority.

Comfort

- Replacing staggered crossings with direct crossings, widening crossings, upgrading signals, removing redundant street furniture and improving footway surfaces as part of these proposals improves the safety and priority of pedestrians, as well as creating more direct and pleasant journeys. This will benefit elderly people more than any other age group, as they often have limited mobility or find it difficult to walk longer distances. The proposed improvements to pedestrian facilities would also assist people using the GP Surgery at Cecil Road. Other proposed street improvements include raised tables and continuous footways at side roads which provide a flush crossing surface and are easier to navigate for people with mobility aids.
- Additionally, seating within public realm will be beneficial for those with mobility impairments and enable them to make longer or more frequent walking journeys. Spending time outdoors, potentially socialising during that time and enjoying the improved environment, can benefit to the improved mental health for all, including those potentially more isolated.

Bus Services During Construction

- Road closures during construction may cause temporary disruption to bus services within the scheme extent. This may have a disproportionately negative impact on young people who are more likely to use buses as their primary method of travel than any other age group. This may make some of their journey slightly longer.

Safety and Perception of Safety

- Changes to the highway layout and infrastructure provision such as segregated cycle lanes, and new and improved crossings, provide physical separation or reduced interaction between people walking and cycling and motor traffic. Improved safety, and / or improved perception of safety is expected to have a positive impact on those of all age groups, particularly young and older people who may not walk or cycle currently. This could increase active travel for this protected characteristic, with associated health benefits.

Improved pedestrian facilities

- Improved pedestrian crossings with shorter crossing distances, shorter waiting times or improved signal technologies such as pedestrian countdown, rotating cones or audible signals provide an improved experience for people of all ages, especially younger or older people who may have slower walking speeds or be less able to walk far. The improved pedestrian facilities proposed as part of the scheme may also have positive impacts for pupils at Enfield Grammar School using crossings at Church Street (the crossing in front of the market and/or the road closure at Little Park Gardens), as well as people using the GP Surgery at Cecil Road, who are more likely to be older and/or with a disability.

Phase 2 LTET Engagement Responses

- Of the survey respondents providing demographic data about their age (153 – 65 per cent), 2 (1 per cent) were aged under 18. 43 respondents stating demographic data (28 per cent) were aged 65 or older. The demographics of those participating in this phase of engagement was significantly older than the wider population in Enfield Town and is therefore not fully representative of the population in Enfield Town.
- A high proportion (70 per cent) of respondents over 65 stated they thought that improving the pedestrian arrival at Enfield Town Station would benefit Enfield Town, with only 9 per cent thinking it would not, compared to 18 per cent of the overall survey thinking it would not.
- Of the comments from people aged 65 and over regarding safety, the majority (56 per cent of responses directly about safety of proposals) stated that their sense of safety would be reduced as a result of scheme proposals, with emergency access, cycle/pedestrian conflict, congestion and air quality all referenced. Emergency service access was raised in comments coming from two people aged 65 or over. Regular engagement with emergency services is being undertaken by the project team throughout the design development and no safety or access concerns were raised by them. Access to all locations will be maintained and access to St Andrew's Road will be monitored by a CCTV camera enabling access for emergency services at any time.

Phase 3 LTET Engagement Responses

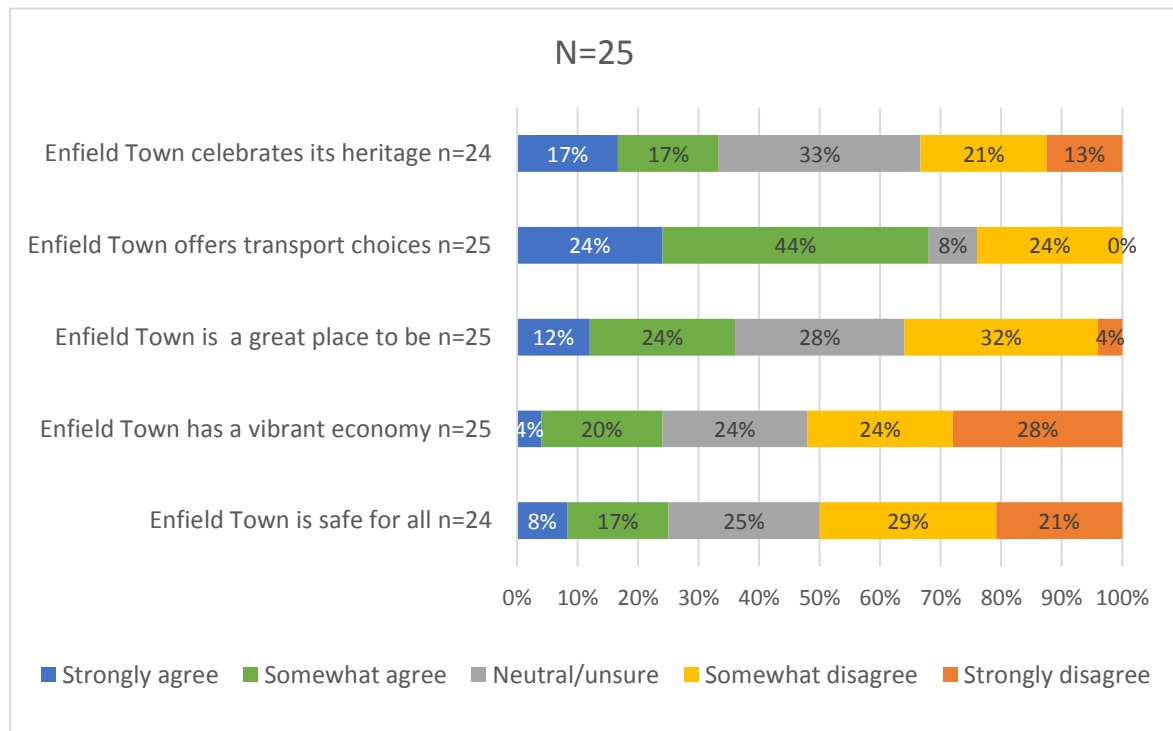
A meeting with Young Mayer was arranged and very positive feedback was received regarding the proposed improvements. The following benefits were noted by the Young Mayor:

- Public realm proposals offer much nicer, pleasant and inviting environment that has a potential to encourage and invite younger population from the vicinity to visit the Enfield Town, or visit it more often; including to eat and spend time at the town centre.
- Proposals offer much safer crossing facilities and places to sit and rest which is welcomed.
- Proposals offer cycle facilities which is a positive improvement.
- It is welcomed to see improved lighting and CCTV as key to improved safety.
- Proposals offer greener and more friendly environment which helps encourage visiting and staying in the town centre.
- It would be great to see more events in the Enfield Town centre, for example live music shows, singing and dancing, or a stage for speaking and performing.

Phase 4 LTET Engagement Responses

- Of the participants that provided information about their age (151 – 46 percent), none of the survey respondents were under 18 years old, 28 (19 percent) of respondents who provided this demographic information were 65 or older. Those who participated in this phase of engagement were predominantly between the ages of 35 and 54. Figure 8 below shows what participants aged 65 or older thought about how the proposed plan for Enfield Town responds to the 5 Design Principles.

Figure 8: Percentage of respondents aged 65 years or older showing feedback on the proposals on a scale of strongly agree to strongly disagree.



- Of the comments from people aged 65 and over who indicated that they ‘disagree’ or ‘strongly disagree’ with some of the design principles, a few issues were raised. A concern was raised that the addition of cycle lanes will cause traffic congestion and make crossing roads harder.
- Other comments from people aged 65 and over included concerns that proposals will make parking more difficult and that open spaces could become gathering places for youth gangs and potential spaces for violence. Also, a few concerns were also raised over the design of Shared Use Bus Boarders (SUBBs) and that it will disadvantage pedestrians and bus passengers and lead to increased accidents, also that it will create a feeling of confusion or worry about collisions for users. Increase in air quality and how the scheme will impact emergency services was also referenced.

Mitigating actions to be taken

- It is recommended that Enfield works in collaboration with TfL to monitor the performance of the proposed bus stop boarders, with particular regard paid to how elderly users use and perceive them. Enfield is currently following TfL draft guidance on bus stop boarders and is continuing to monitor their usage in other locations. Amendments to the design should be considered where issues are identified that disproportionately impact those who are partially sighted, blind, or have mobility issues; while noting any relevant design standards and guidance
- Shared space areas and cycle tracks should be clearly demarcated through signage, tactile paving and with a change of colour/material. It is recommended that LB Enfield monitors the performance of these spaces with particular regard paid to how elderly users use and perceive these spaces.
- Local Enfield Grammar School has been invited to take part in the Sensory Garden workshop, but did not respond to the invitation.
- Traffic modelling have been carried out to assess impact of the proposed changes. Emergency services have also been engaged as part of the design process. Work in collaboration with TfL Buses to monitor bus journey time impacts to identify if any excessive increases are occurring as a result of the scheme.
- Consideration should be given to any potential consequential impacts which may excessively affect bus journey times, such as the construction phase of the scheme. Careful planning and early discussions on the anticipated Traffic Management plans and programme are being undertaken to minimise the impact.

Disability

A person has a disability if they have a physical or mental impairment which has a substantial and long-term adverse effect on the person's ability to carry out normal day-day activities.

This could include:

Physical impairment, hearing impairment, visual impairment, learning difficulties, long-standing illness or health condition, mental illness, substance abuse or other impairments.

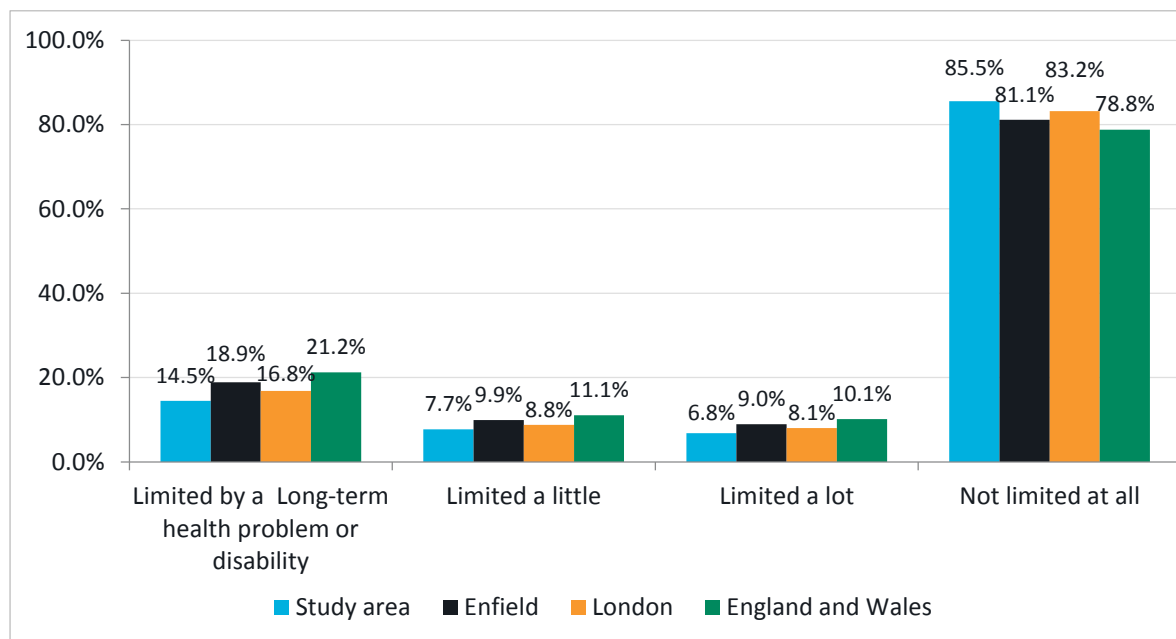
Will the proposed change to service/policy/budget have a **differential impact [positive or negative]** on people with disabilities?

Please provide evidence to explain why this group may be particularly affected.

Evidence Base

As demonstrated in Figure 9 the proportion of those limited by long-term health problems and disabilities in the study area in question has a slightly lower proportion compared to Enfield, London and England and Wales as a whole.

Figure 9: Proportion of those limited with long term health problems or disabilities

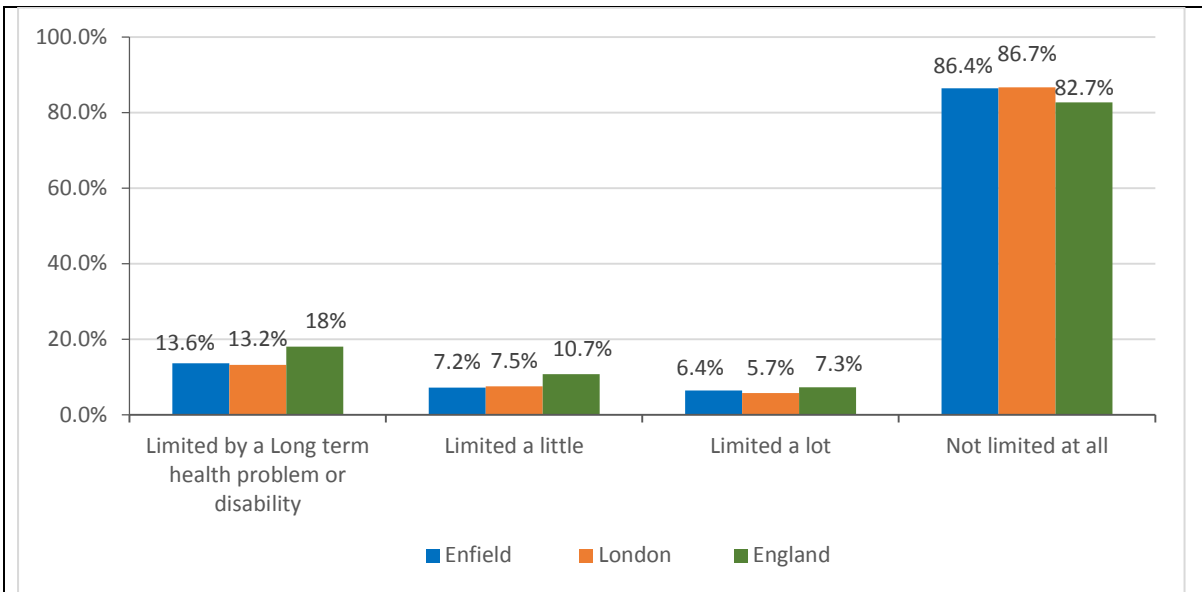


Source: UK Census 2011¹⁵

According to the Census 2021 data, Enfield has 86.4 per cent of residents feel that they have no limitations on their activities. This is similar to the London average and slightly higher than England (82.7 per cent). 13.6 per cent of the population of Enfield stated that they were limited by a long-term health problem or disability. Figure 10 presents this data.

Figure 10: Proportion of those limited with long term health problems or disabilities based on Census 2021.

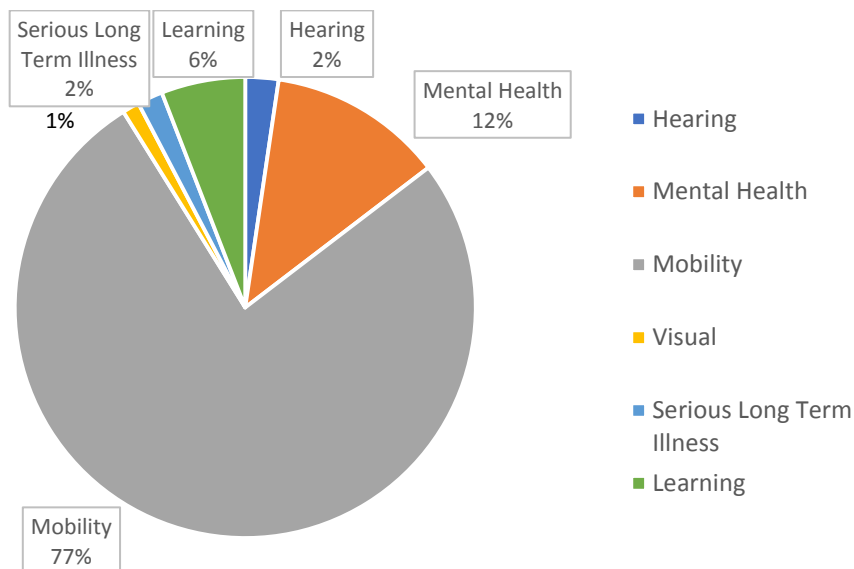
¹⁵ <https://www.ons.gov.uk/census>



Source: UK Census 2021¹⁶

Disability types stated by those who live in Enfield and have a disability affecting daily travel (including old age) is shown in Figure 11. Mobility impairment represents the highest proportion (77 per cent) followed by impairment due to mental health (12 per cent). It should be noted that this data is based on a small sample, therefore results should be taken as a general indication only. It is important to note that various physical and mental disabilities can lead to travel limitations.

Figure 11: Disability types stated by those with a disability affecting travel



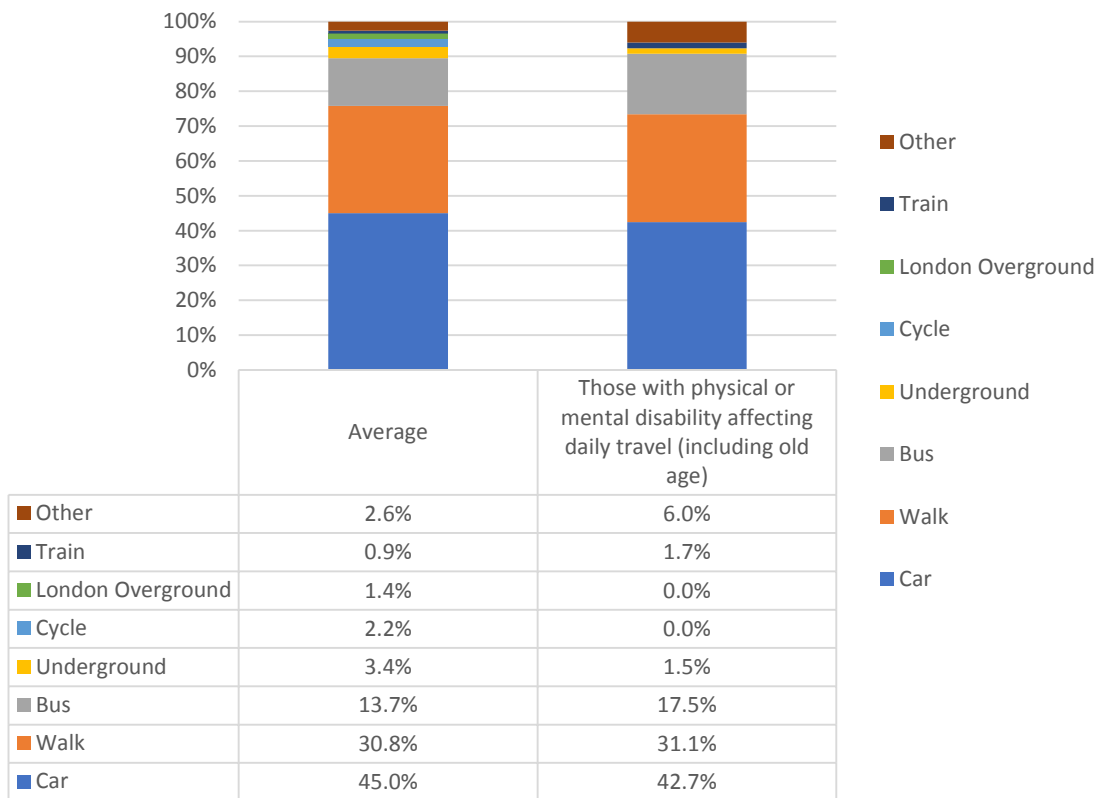
Source: LTDS (2016/17, 2017/18 and 2018/19)¹⁷

¹⁶ [Census - Office for National Statistics \(ons.gov.uk\)](https://ons.gov.uk)

Focusing solely on cyclists who have a disability, the Wheels for Wellbeing annual survey¹⁸ shows that 72 per cent of disabled cyclists use their bike as a mobility aid, and 75 per cent found cycling easier than walking. Survey results also show that 24 per cent of disabled cyclists’ bike for work or to commute to work and many found that cycling improves their mental and physical health. Inaccessible cycle infrastructure was found to be the biggest barrier to cycling.

Mode split for people with a physical or mental disability is shown Figure 12. When compared to the LTDS mode split of trips made by all people, car use for those with disabilities is lower (42.6 per cent compared to 45 per cent), bus use is greater (17.5 per cent compared to 13.7 per cent) and walking is marginally higher (31.1 per cent compared to 30.8 per cent).

Figure 12: Mode split by those with a physical or mental disability affecting daily travel – Enfield



Source: LTDS (2016/17, 2017/18 and 2018/19)¹⁹

17

<https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationestimates/bulletins/2011census/2013-05-16>

¹⁸ Wheels for Wellbeing Annual Survey 2018: <https://wheelsforwellbeing.org.uk/wp-content/uploads/2019/04/Survey-report-final.pdf>

¹⁹ <https://tfl.gov.uk/corporate/about-tfl/how-we-work/planning-for-the-future/consultations-and-surveys#on-this-page-1>

Differential impact assessment

Assessment of scheme objectives

- Those with physical and mental disabilities can be more vulnerable to poor air quality. Although the study area has a slightly lower proportion of those limited by a long-term health problem or disability, the delivery of the proposed interventions provides an opportunity to enable mode shift, reducing the level of emissions from private vehicle usage whilst enabling active travel, benefiting these disability groups through improved air quality.
- Those with physical or mental disabilities in Enfield are slightly less likely to use private vehicles compared to the London average, but are more likely to use bus services. The enablement of modal shift away from private vehicles can reduce congestion within Enfield Town, improving the reliability and attractiveness of bus services. Therefore, this demonstrates a material benefit to these disability groups.
- The interventions seek to improve the environment for pedestrians, particularly benefiting those living with mobility problems. The implementation of raised tables and new signalised junctions will enable those to walk safely and with confidence. Improved and widened footways, proposed seating and places to rest, will all further benefit those mobility problems. Furthermore, the proposals will benefit those relying on public transport as most of these journeys start / end on foot.
- Conversely, in the short to medium term the scheme may adversely increase congestion on the surrounding road network as construction takes place, and some traffic reassigns from roads within the study area. As such, during the construction period, this may impact some of those relying on private vehicles, taxis, Dial-a-Ride and buses. Some of those with disabilities may find travelling uncomfortable, and as such, increased travel times for those using these modes could exacerbate this.
- Furthermore, those with longer-term health issues may have a greater reliance on emergency vehicles such as ambulances. Regular engagement with emergency services is being undertaken by the project team throughout the design development and no safety or access concerns were raised by them. The interventions are also not deemed a risk to the reliability of these services. Access to all locations will be maintained and access to St Andrew's Road will be monitored by a CCTV camera enabling access for emergency services at any time. Where light segregation is proposed, this will allow kerb access for emergency vehicles as well as certain other vehicles, including taxis.
- Additionally, seating within public realm will be beneficial for those with

mobility impairments and enable them to make longer or more frequent walking journeys. Spending time outdoors, potentially socialising during that time and enjoying the improved environment, can benefit to the improved mental health for all.

- Those living with physical or mental disabilities may be at greater risk from the health impacts of Covid-19, and as such could choose to utilise private travel rather than public transport, due to its perceived risk should the Covid-19 related issues still existed once the scheme is implemented. As such this could lead to increased journey times for some of those relying on private transport. At the same time, walking and cycling facilities will be improved and so using these modes over public transport, if chosen, may be easier than it currently is.

Assessment of scheme interventions

Bus Stop Locations

- Bus stop relocations on Cecil Road, Church Street and London Road could negatively impact people with mobility issues if they are now required to walk further than previously required. However, the new location of bus stops may also benefit those who are now closer to their destination and are required to walk shorter distances. Without detailed information on the final origins and destinations of bus passengers, it is not possible to quantify whether positive impacts will outweigh negative impacts (or vice-versa). The video footage however indicated that most passengers alighting on Cecil Road, were walking east rather than west. It is therefore believed the proposed changes are likely to provide benefits to most passengers who currently use this bus stop.
- The bus is also the only public transport mode offering a 24-hour service and so perceptions of risk to personal security may increase at night-time. The southern movement of London Road's bus stop slightly worsens access to Enfield Town Market and amenities on Church Street via the W8 bus, however the proposed bus stop is less than 50m from the existing location therefore it is expected that this would have a negligible impact. The bus stop is now closer to the shopping centre access.

Bus Stop Bypasses and boarders

- The Royal National Institute of Blind People (RNIB) has previously raised concerns about the use of some design interventions which involve the mixing of pedestrians and cyclists, such as shared space schemes and bus stop bypasses/bus stop boarders. As such, it is possible that the bus stop boarders in this scheme will disproportionately impact those who are partially sighted, blind, or have mobility issues.

Road Space Reallocation

- As part of the scheme proposals, some road space is to be reallocated

away from general traffic and / or road closures and modal filters introduced to increase space for pedestrians or address existing collision patterns. These could lead to longer journey times which may disproportionately negatively impact disabled people who may rely on transport such as taxis, private vehicles or Dial a Ride.

Pedestrian and Cyclist Interaction

- There are areas where pedestrians and cyclists are more likely to interact in shared areas. Though this provision is a recognised design feature in local and national design standards such as the London Cycling Design Standards (LCDS, 2014), it may have a negative impact on people who are disabled who may be uncomfortable by the presence of cyclists due to limited mobility, hearing or visual impairments.

Continuous Footways

- Whilst continuous footways are intended to establish pedestrian priority across side roads and reduce vehicle speeds when turning across them, they may negatively impact on people with learning difficulties or autistic spectrum disorders who may be confused by the unfamiliar layout and lack of clear road markings and kerbs. It is understood that the National Federation of the Blind UK are opposed to this solution for similar reasons.

Raised Table Crossings

- Raised table crossings are intended to improve pedestrian legibility and priority over crossings, however they may have a disproportionately negative impact on people with learning difficulties or autistic spectrum disorders who may be confused by the lack of kerbs.

Taxi Access

- The provision of segregated cycle lanes between the footway and carriageway may reduce the ease of pick up/drop off for passengers who use wheelchairs. This may reduce the opportunity for taxi hailing and disproportionately negatively impact disabled people. A formal pick-up/drop-off point will be provided on Southbury Road, with a maximum waiting time of 5 minutes. The taxi rank being located on the opposite side of the street from the station entrance may make people feel unsafe later at night, particularly given its location near a betting shop and an off-licence. This could be particularly problematic for disabled people who are may feel more vulnerable in these types of locations. A Help Point is being proposed outside of the station to help people seeking help if needed. A dedicated pick-up/drop-off point for passengers is also being proposed in the vicinity of the station, on Southbury Road, which offers access without the need to cross the road.
- Where light segregation is proposed, this will allow kerb access for emergency vehicles as well as certain other vehicles, including taxis.

Improved Pedestrian Facilities

- Replacing staggered crossings with direct crossings, widening crossings, upgrading signals and improving footway surfaces as part of these proposals improves the safety and priority of pedestrians, as well as creating more direct and pleasant journeys. This has a significant positive impact on disabled people including visually impaired people and wheelchair users. Simplified street layouts make it easier for pedestrians with a cognitive disability to navigate and may also reduce the walking distance for people with mobility impairments. Other improvements including raised tables and continuous footways at side roads that provide a flush crossing surface and the removal of street clutter are easier to navigate for wheelchair users. The improved pedestrian facilities proposed as part of the scheme may also have positive impacts for people using the GP Surgery at Cecil Road, who are more likely to be older and/or with a disability.

Bus Services During Construction

- Road closures during construction may cause temporary disruption to bus services within the scheme extent. This may have a disproportionately negative impact on people with disabilities who use buses as their primary method of travel. This may make some of their journey slightly longer.

Blue badge parking

- The number of Blue Badge bays would increase from 1 to 16 as part of the scheme, and a significant number of off-street parking bays are available (1,100+) in the town centre car parks. This improvement in Blue Badge parking provision will benefit disabled people who hold a Blue Badge who should find it easier to park closer to their destination, particularly as Blue Badge bays have been located close to key destinations such as GP surgeries and opticians. An additional benefit of having an increased number of Blue Badge parking bays is that these spaces will not be blocked by loading at any time, which currently occurs at present.

Phase 2 LTET Engagement Responses

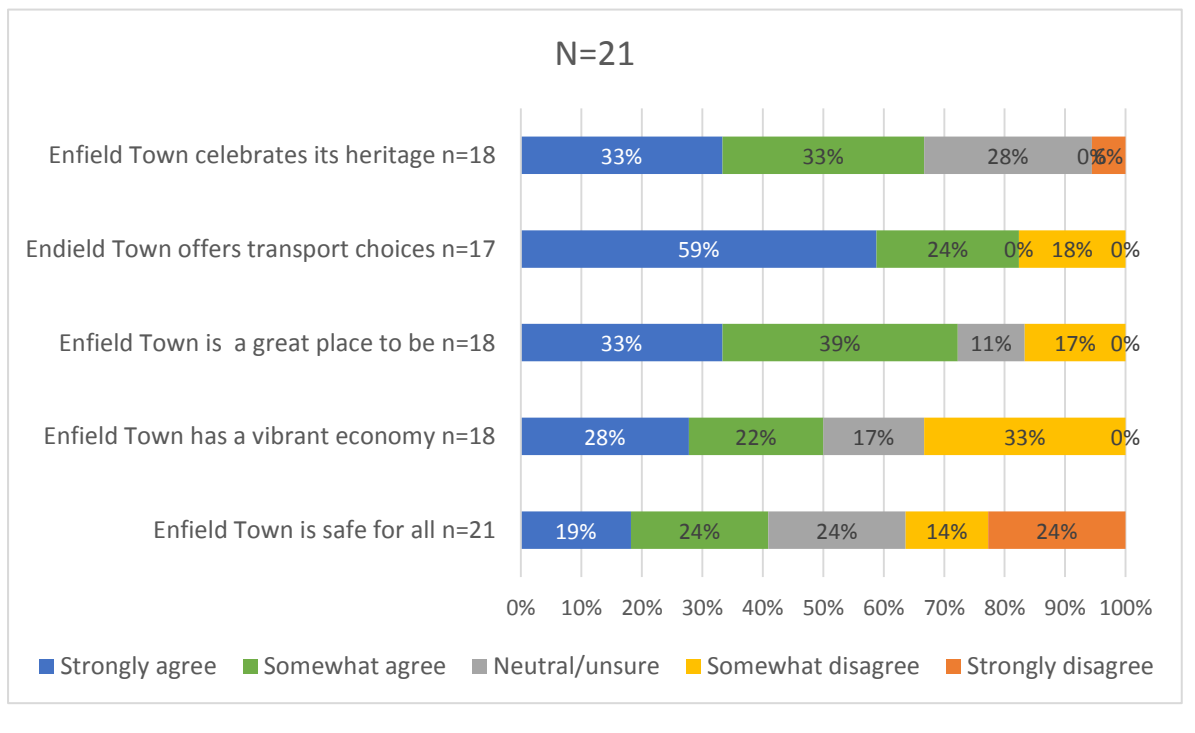
- During Phase 2 engagement, respondents to the questionnaire were asked to provide information that could help inform the Equalities Impact Assessment (EqIA) only 27 per cent (63) participants responded to this question. However, the demographic data demonstrates that a small number of respondents fell into this protected characteristic group, so this was expected. The question was also the last qualitative one of the surveys, at which point a number of Equalities Impact Assessment issues had been raised at earlier stages by participants.
- 13 respondents identified as having at least one disability (9 per cent of respondents providing demographic data about this). Of these respondents, 7 identified as female, 4 as male and 2 preferred not to say. All identified as White – English/Welsh/Scottish/Northern Irish or preferred not to say. Three were over 65.

- In stakeholder discussions with the National Federation of the Blind of the UK, concerns were raised about the proposed bus stop bypasses, and that these are considered to be inaccessible for people who are visually impaired. The NFBUK note that bypasses are ‘not acceptable’ to them, and direct access is required for bus stops. It was noted that the provision of bus stop bypasses may impact on the safety of visually impaired people, disabled people, older people and people with young children, which may put them off travelling by public transport.

Phase 4 LTET Engagement Responses

- During Phase 4 engagement, survey respondents were asked to provide information that could help better understand the Enfield community and the people that engage with Enfield Council. These questions were optional and not everyone was willing to provide this information. One of the questions was asking if respondents have any physical or mental health condition or illness that has lasted or is expected to last for 12 months or more.
- 21(14 per cent of respondents providing demographic data about this) responded ‘yes’ to the question whether they have a physical or mental health condition or illness lasting or expecting to last for 12 months or more, 144 (84 percent) said ‘no’ and 7 (5 percent) preferred not to say. Figure 13 below shows how respondents with disabilities thought about how the proposed plan for Enfield Town responds to the 5 Design Principles.

Figure 13: Percentage of how respondents with disability showing feedback on the proposal on a scale of strongly agree to strongly disagree.



- Of those who responded, some had concerns on how proposed changes will impact their life; there were concerns that the implementation of more cycle lanes will make driving in Enfield Town difficult, especially given that not everyone is fit and able to cycle, albeit this view was not specific to only this group of respondents. Misuse of blue badge bays at Sarnesfield Rd was mentioned as potential problem.
- One of the respondents suggested to make pedestrian areas accessible to everyone, there must be a substantial increase in the number of disabled parking spaces located nearby
- The Enfield Town Consultative Group (ETCG) raised concerns regarding ability of Blue Badge holders to park in the Town Centre, namely that although the proposed number of dedicated Blue Badge parking bays has increased this doesn't factor in the loss of parking on double yellow line for disabled people particularly on London Road where it was said that there are many as six Blue Badge holders parked whilst using local shops, banks or the dentist.
- The National Federation of the Blind of the United Kingdom (NFBUK) raised concerns about the proposal of bus stop boarders on the Northbound Bus Stop on London Road and in both directions on Southbury Road, that, if implemented, would result in discrimination against blind, deaf-blind, and visually impaired pedestrians and bus users, and therefore should not be included in the final plan. Also, concern about the proposed bus stop bypasses for the Westbound bus stop on Cecil Road and in both directions on Southbury Road. There were also objections about cycle lanes cutting through pavements, the use of toucan crossings and zebra crossings, the use of raised tables and continuous pavements, and the removal of drop off points outside of the Enfield Town Station.
- The NFBUK proposed that the plans must be revised to ensure the safety and independence of blind, deafblind, and visually impaired pedestrians and bus passengers.

Mitigating actions to be taken

- It is recommended that Enfield works in collaboration with TfL to monitor the performance of the Shared Use Bus Boarders (SUBBS) along the route, with particular regard to how disabled users use and perceive them. For the design and implementation of the SUBBs Enfield is currently following Department for Transport LTN1/20 guidance on Cycle Infrastructure, TfL's draft SUBBs guidance, TfL's accessible bus stop design guidance and is continuing to monitor their usage throughout the borough.
- Shared space areas and cycle tracks would be clearly demarcated through

signage, tactile paving and with a change of colour/material and in-line with the LTN 1/20 guidance and the latest SUBBs guidance. It is recommended that LB Enfield monitors the performance of these spaces with particular regard paid to how disabled users use and perceive these spaces.

- Work in collaboration with TfL Buses to monitor bus journey time impacts to identify if any significant increases are occurring as a result of the scheme.
- Consideration should be given to any potential consequential impacts which may excessively affect bus journey times, such as the construction phase of the scheme. Careful planning and early discussions on the anticipated Traffic Management plans and programme are being undertaken to minimise the impact.
- The proposed scheme will provide a total of 16 dedicated on-street blue badge bays where currently there is only 1 available. This is in addition to the off-street blue badge bays that are provided in the off-street car parking.

Gender Reassignment

This refers to people who are proposing to undergo, are undergoing, or have undergone a process (or part of a process) to reassign their sex by changing physiological or other attributes of sex.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on transgender people?

Please provide evidence to explain why this group may be particularly affected.

Evidence base

There is no data available on the numbers of people in the area under this protected characteristic. Primary Care Trusts and Specialist Commissioning Groups collect data on the number of commissioning decisions made in relation to gender reassignment treatment, but this data is not publicly available.

However, the closest we can get to a local estimate is to use the national estimate provided by the Gender Identity Research and Education Society, who estimate around 1 per cent of the population to be gender nonconforming. In Enfield Borough, with a Census 2011 population of 333,869, this equates to 3,339 individuals who may be gender nonconforming. For individuals who are gender nonconforming personal safety can be a particular issue.

The Census 2021 asked a voluntary question on gender identity to respondents aged 16 years or over. 91.42% of Enfield residents aged 16 years and over responded to the question. Table 2 below shows gender identity in Enfield Borough

based on the responses received.

Table 2: Gender identity of Enfield population aged 16 years and over based on Census 2021²⁰ data.

Gender identity	Enfield population aged 16 years and over	Percentage of residents aged 16 years and over
Gender identity the same as their sex registered at birth	232,329	90.34%
Gender identity different from their sex registered at birth but no specific identity given	1,652	0.64%
Trans woman	518	0.2%
Trans man	486	0.19%
Non-binary	74	0.03%
Another gender identity	58	0.02%
Did not answer	22,065	8.58%

Differential impact assessment

Assessment of scheme objectives

- The delivery of the proposed interventions will enable modal shift away from private car usage and towards public and active travel including walking. Improved public realm spaces, including seating and greenery, are aimed to increase footfall on the pavements and improve the level of natural surveillance, which could improve both perceived and actual personal safety. Improved lighting and CCTV is aimed to further improve this; and this in turn may benefit people in this group more than any other.

Assessment of scheme interventions

- Improved natural surveillance at and around bus stops on London Road, Cecil Road and Church Street from possible increases in footfall and cycling may improve the sense of safety for this protected group.

Phase 2 LTET Engagement Responses

- One survey response from a person identifying as transgender was recorded, with no qualitative inputs.

Phase 4 LTET Engagement Responses

²⁰ ONS, [Gender identity, England and Wales: Census 2021](#)

- No matters were raised in phase 4 engagement responses relating to gender reassignment.

Mitigating actions to be taken

- Further engagement responses to be monitored for any issues identified by the public.

Marriage and Civil Partnership

Marriage and civil partnerships are different ways of legally recognising relationships. The formation of a civil partnership must remain secular, where-as a marriage can be conducted through either religious or civil ceremonies. In the U.K both marriages and civil partnerships can be same sex or mixed sex. Civil partners must be treated the same as married couples on a wide range of legal matters.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people in a marriage or civil partnership?

Please provide evidence to explain why this group may be particularly affected

At this time, it is believed that no aspect of this scheme is likely to have a disproportionate impact on grounds of Marriage and Civil partnership.

Mitigating actions to be taken

- Further engagement responses to be monitored for any issues identified by the public.

Pregnancy and maternity

Pregnancy refers to the condition of being pregnant or expecting a baby. Maternity refers to the period after the birth and is linked to maternity leave in the employment context. In the non-work context, protection against maternity discrimination is for 26 weeks after giving birth, and this includes treating a woman unfavourably because she is breastfeeding.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on pregnancy and maternity?

Please provide evidence to explain why this group may be particularly affected

Evidence base

The birth rate in Enfield was 15.1 births per 1000 people in 2016, approximately 28 per cent above the national average that year of 11.8, though on par with the Outer London average of 15.0 per 1000 people. Therefore, there are statistically more likely to be pregnant and maternal people who reside in Enfield than the national average, however this is near equal to Outer London.

According to Census 2021, The General Fertility Rate (GFR²¹) in Enfield was 58.0 per 1,000 women aged 15-44, similar to London GFR that year, and slightly lower than outer London GFR.

Differential impact assessment

[Assessment against scheme objectives](#)

- The interventions which include the implementation of new pedestrian crossings and raised tables at junctions will enable those who are pregnant or moving around with children to walk through the area more safely and confidently.
- In the short to medium term the scheme may adversely increase congestion on the surrounding road network as construction takes places, and some traffic reassigns from roads within the study area. As such the scheme could negatively impact journey times.
- More seating within public realm will be beneficial to those who are pregnant or with children, enabling them to make longer walking journeys more confidently by providing places to rest. Improvements at Little Park Gardens (proposed new space) will also provide opportunity for incidental play. A Sensory Garden that is being considered is also likely to provide attractive destination and improvements for those with children.
- Those who are pregnant are additionally more at risk of requiring the usage of emergency services, particularly ambulances. Regular engagement with emergency services is being undertaken by the project team throughout the design development and no safety or access concerns were raised by them. The interventions are also not deemed a risk to the reliability of these services. Access to all locations will be maintained and access to St Andrew's Road will be monitored by a CCTV camera enabling access for emergency services at any time. Where light segregation is proposed, this

²¹ <https://data.london.gov.uk/dataset/births-and-fertility-rates-borough>

will allow kerb access for emergency vehicles as well as certain other vehicles, including taxis.

- One of the key objectives of the proposals is to increase the number of people cycling by providing measures such as the provision of new cycle infrastructure, which may encourage or facilitate the use of wider cycles, including those with trailers, enabling the use of cycle lanes by parents with children, with associated health benefits, and improvements to access to Enfield Town amenities by foot and bicycle, such as the Enfield Town Library and shops.

Assessment against scheme interventions

Bus Stop Locations

- Bus stop relocations on Cecil Road, Church Street and London Road could negatively impact people with mobility issues if they are now required to walk further than previously required. However, the new location of bus stops may also benefit those who are now closer to their destination and are required to walk shorter distances. Without detailed information on the final origins and destinations of bus passengers, it is not possible to quantify whether positive impacts will outweigh negative impacts (or vice-versa). The video footage however indicated that most passengers alighting on Cecil Road, were walking east rather than west. It is therefore believed the proposed changes are likely to provide benefits to most passengers who currently use this bus stop.
- The southern movement of London Road's bus stop slightly worsens access to Enfield Town Market and amenities on Church Street via the W8 bus, however the proposed bus stop is less than 50m from the existing location therefore it is expected that this would have a negligible impact. The bus stop is now closer to the shopping centre access.

Antisocial Behaviour and Crime

- Improved CCTV and street lighting and increased footfall can decrease the levels of crime, through an increase in natural surveillance of streets. Implementing these measures would be likely to deter some people from committing a crime. This may have a significant positive impact on people who are pregnant or new parents, who may feel more vulnerable to crime²².

Comfort

- Replacing staggered crossings with direct crossings, widening crossings, upgrading signals, removing redundant street furniture and improving footway surfaces as part of these proposals improves the safety and priority

²² <https://content.tfl.gov.uk/travel-in-london-understanding-our-diverse-communities-2019.pdf>

of pedestrians, as well as creating more direct and pleasant journeys. This would have a positive impact on people who are pregnant or for parents with young children. The proposed improvements to pedestrian facilities would particularly benefit people using the GP Surgery at Cecil Road, including pregnant women and people with young children. Other proposed street improvements include raised tables and continuous footways at side roads provide a flush crossing surface and are easier to navigate for people with pushchairs.

Taxi access

- The taxi rank being located on the opposite side of the street from the station entrance may make people feel unsafe later at night. This could be particularly problematic for young mothers or expecting mothers who may feel more vulnerable in these types of locations. A Help Point is being proposed outside of the station to help those seeking help if needed. A dedicated pick-up/drop-off point for passengers is also being proposed in the vicinity of the station, on Southbury Road, which offers access without the need to cross the road.

Phase 2 LTET Engagement Responses

- Of the 21 people (15 per cent of participants who provided demographic data, 9 per cent of all responses) who responded as having recently been pregnant or having young children, one third identified as men, two thirds as women.
- Respondents were overwhelmingly positive in responses as to whether proposed measures would benefit Enfield Town.
- Regarding new community spaces, 12 respondents raised increased seating and greenery as key improvements they would like to see. In terms of improving facilities for walking, 4 respondents recommended improvements to surfacing to ensure even surfaces for the use of buggies, and 1 raised slower traffic speeds.

Phase 4 LTET Engagement Responses

- Only 3 of the participants who provided demographic information indicated that they were pregnant or on maternity leave. 2 of the respondents agreed or somewhat agree that Enfield Town is safe for everyone, while 1 responded Neutral/Unsure. All 3 respondents indicated they agree or somewhat agree to other design principles that Enfield has a vibrant economy, is a great place to live, offers a variety of transportation options, and honours its heritage.
- One of the respondents who stated that is pregnant or on maternity leave, stated that these enhancements will improve the local air quality. None of the respondents indicated that the proposed changes will have a negative impact on their pregnancy or maternity condition.

Mitigating actions to be taken

- Ensure that any additional space created for pedestrians is aimed to be accessible to users, including parents with prams, for example by ensuring that new space is flush with existing footways, or alternatively that dropped kerbs or ramps are provided. Street furniture/bollards should also be designed (and monitored) to ensure that they are not creating any pinch points or making travel through the area more difficult for people with prams/buggies.
- Monitor responses from this demographic during further engagement.
- Work in collaboration with TfL Buses to monitor bus journey time impacts to identify if any excessive increases are occurring as a result of the scheme.

Race

This refers to a group of people defined by their race, colour, and nationality (including citizenship), ethnic or national origins.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people of a certain race?

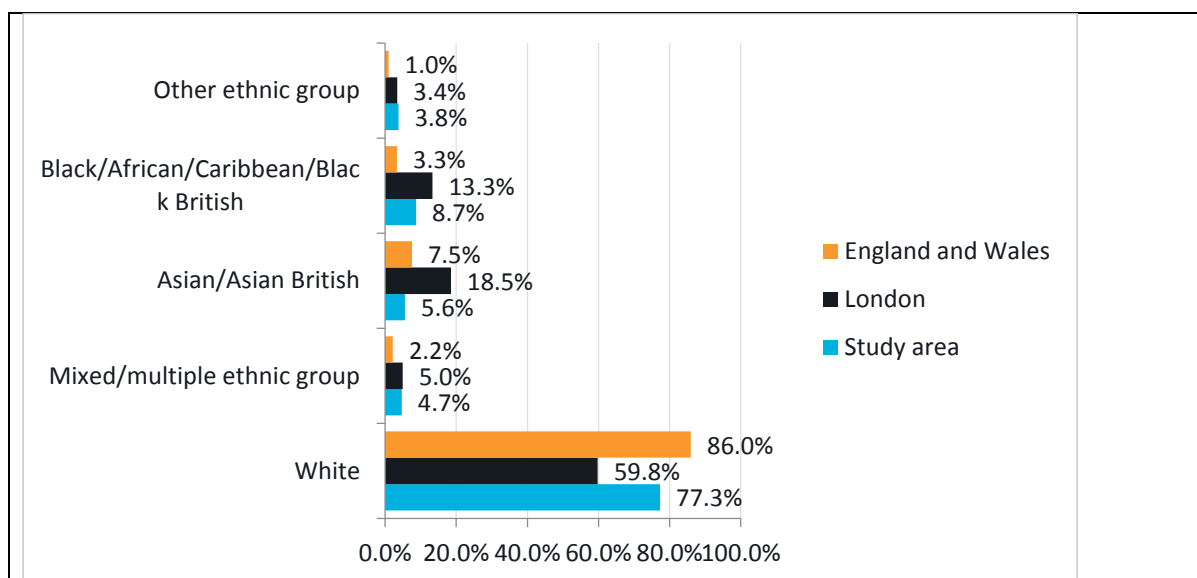
Please provide evidence to explain why this group may be particularly affected

Evidence base

Figure 14 presents the population of the study area by ethnicity. Based on Census 2011 data, 77.3 per cent of the study area's residential population is 'White', making it the most common ethnicity in the area. It is higher than the average across London, with the study area being 17.5 per cent higher than the average across London of 59.8 per cent.

The second most populous ethnicity is 'Black/African/Caribbean/Black British', of which 8.7 per cent of the population identify. This is followed by 'Asian/Asian British', at 5.6 per cent of the population.

Figure 14: Population of the study area by ethnicity (versus London; England and Wales)



Source: UK Census 2011²³

Table 3 presents the population of Enfield by ethnicity, based on Census 2021 data. According to the table below, the 'White' ethnic group constitutes 52.1 percent of the total population, making it the most common ethnicity in the borough. The second most significant group is 'Black, Black British, Caribbean or African' with a percentage of 18.1, followed by 'Other Ethnic Group' with a percentage of 12.1.

Table 3: Population of Enfield by ethnicity based on Census 2021²⁴ data.

Ethnicity	Estimated population size	Percentage of total population
Asian or Asian British	37,973	11.5%
Bangladeshi	8,123	2.5%
Chinese	2,611	0.8%
Indian	11,870	3.6%
Pakistani	3,674	1.1%
Any other Asian background	11,615	3.5%
Black, Black British, Caribbean or African	60,512	18.3%

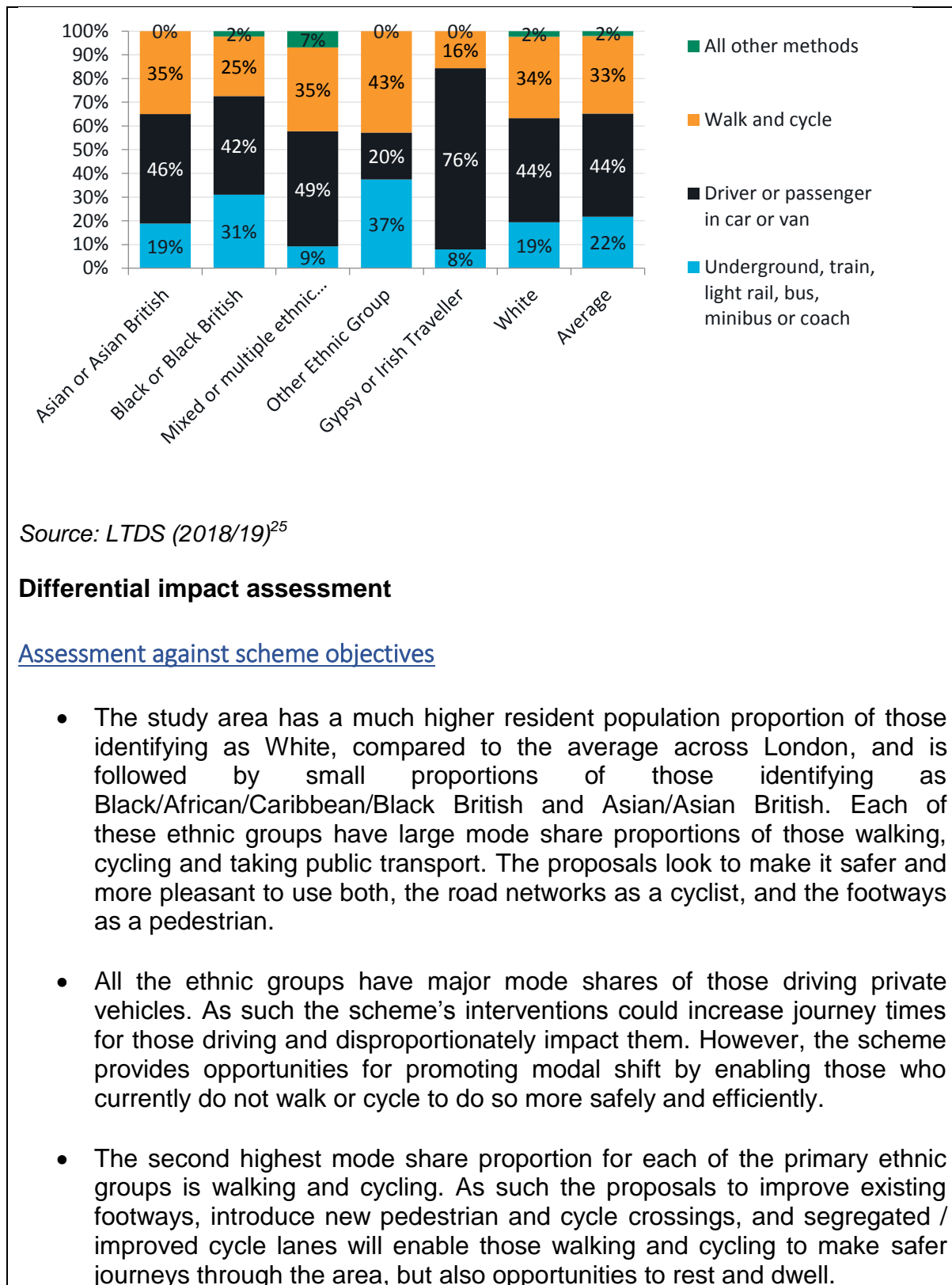
²³ <https://www.ons.gov.uk/census>

²⁴ <https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationestimates/datasets/populationandhouseholdestimatesenglandandwalescensus2021>

African	36,463	11%
Caribbean	16,990	5.1%
Any other Black, Black British or Caribbean background	7,059	2.1%
Mixed or multiple ethnic groups	19,558	5.9%
White and Black Caribbean	5,165	1.6%
White and Black African	2,994	0.9%
White and Asian	3,818	1.2%
Any other Mixed or multiple ethnic background	7,581	2.3%
White	171,884	52.1%
English, Welsh, Scottish, Northern Irish or British	103,140	31.3%
Irish	5,969	1.8%
Gypsy or Irish Traveller	374	0.1%
Roma	1,121	0.3%
Any other White background	61,280	18.6%
Other Ethnic Group	40,058	12.1%
Arab	2,535	0.8%
Any other ethnic group	37,523	11.4%

Based on average travel modes from the LTDS data presented in Figure 15, in Enfield all ethnic groups except for 'Other Ethnic Group' are more than likely to drive or be driven in a car or van than use any other mode. 'Other Ethnic Group', 'Asian or Asian British' and 'Mixed or multiple ethnic groups' are most likely to walk and cycle, with a mode share of between 35 and 43 per cent. It is important to note that the sample size of LTDS data is small, therefore these percentages may not precisely reflect the travel behaviours of each ethnic group.

Figure 15: Mode share by ethnicity in Enfield



²⁵ <https://tfl.gov.uk/corporate/about-tfl/how-we-work/planning-for-the-future/consultations-and-surveys#on-this-page-1>

- One of the key objectives of the proposals is to improve the quality and safety of its streets by implementing new or improved infrastructure. This includes measures such as the provision of new cycle infrastructure, improvements to crossings, implementing flush crossings and providing more places for people to stop and rest as well as more greenery.
- Current cycling levels for BAME Londoners and white Londoners remain very similar. BAME Londoners report that they are slightly more likely than white Londoners to use Cycleways, meaning the provision of segregated cycle facilities may be beneficial for race as a protected group for encouraging cycling. BAME Londoners are also more likely to walk than white Londoners to get to/from work, visit friends and relatives, and take a child to school, meaning that improvements to crossings and footways (width and surfacing quality) would positively impact on this protected group.

Assessment against scheme interventions

Bus stop locations

- Bus stop relocations on Cecil Road, Church Street and London Road could negatively impact those of older age who rely on mobility aids if they are now required to walk further than previously required. However, the new location of bus stops may also benefit those who are now closer to their destination and are required to walk shorter distances. Without detailed information on the final origins and destinations of bus passengers, it is not possible to quantify whether positive impacts will outweigh negative impacts (or vice-versa). The video footage however indicated that most passengers alighting on Cecil Road, was walking east rather than west. It is therefore believed the proposed changes are likely to provide benefits to most passengers who currently use this bus stop.
- The bus is also the only public transport mode offering a 24-hour service and so perceptions of risk to personal security may increase at night-time. The southern movement of London Road's bus stop slightly worsens access to Enfield Town Market and amenities on Church Street via the W8 bus, however the proposed bus stop is less than 50m from the existing location therefore it is expected that this would have a negligible impact. The bus stop is now closer to the shopping centre access

Bus Services During Construction

- Road closures during construction may cause temporary disruption to bus services within the scheme extent. This may have a disproportionately negative impact on 'Other Ethnic Group' and 'Black and Black British' people who are more likely to use buses as their primary method of travel than any other ethnic group. This may make some of their journey slightly longer.

- In the Borough of Enfield, a number of different languages are commonly spoken, with adults who speak English at home is 76 per cent. Where English is not understood well, residents may be unable to understand the proposals being put forward, particularly during construction, where bus stops may be temporarily moved, or routes temporarily diverted. The engagement materials as well as any future traffic management plans, can be provided in languages and formats to anyone who enquires about them.

Safety / Perception of Safety

- BAME Londoners are more likely to report they are 'worried' about using public transport. Improved natural surveillance from potential increases in footfall at bus stops and an increase in cycling could positively impact on this protected group by creating an improved experience when using the bus, especially at night. Lighting and CCTV are also being reviewed as part of the proposals to further improve safety.

Phase 2 LTET Engagement Responses

The breakdown of respondents by ethnicity, where a response was provided, is shown in the table below.

Ethnicity	Number of Respondents	per cent of respondents*
White - English/Welsh/Scottish/Northern Irish/British	114	78 per cent
White - White - Irish	9	6 per cent
White - Greek	2	1 per cent
White - Greek Cypriot	2	1 per cent
White - Turkish	0	0 per cent
White - Turkish Cypriot	2	1 per cent
White - Italian	0	0 per cent
White - Polish	0	0 per cent
White - Russian	0	0 per cent
White - Kurdish	0	0 per cent
White - Gypsy/Irish Traveller	0	0 per cent
White - Romany	0	0 per cent
Other Eastern European	2	1 per cent
Any other White background	4	3 per cent
Mixed - White and Black Caribbean	3	2 per cent
Mixed - White and Black African	0	0 per cent
Mixed - White and Asian	2	1 per cent
Mixed - Mixed European	0	0 per cent
Mixed - Multi ethnic islander	0	0 per cent
Any other mixed background	1	1 per cent
Asian or Asian British - Indian	3	2 per cent
Asian or Asian British - Pakistani	0	0 per cent
Asian or Asian British - Bangladeshi	0	0 per cent

Asian or Asian British - Sri Lankan	0	0 per cent
Asian or Asian British - Chinese	0	0 per cent
Any other Asian background	0	0 per cent
Black/African/Caribbean/Black British - Caribbean	2	1 per cent
Black/African/Caribbean/Black British - African - Ghanaian	0	0 per cent
Black/African/Caribbean/Black British - African - Somali	0	0 per cent
Black/African/Caribbean/Black British - African - Nigerian	1	1 per cent
Black/African/Caribbean/Black British - Other African	0	0 per cent
Any other Black background	0	0 per cent
Arab	0	0 per cent

* who stated their ethnicity

- Those who identified as White – English/Welsh/Scottish/Northern Irish/British responded positively to the notion that the introduction of 20mph would benefit Enfield Town, with 74 per cent responding positively, compared to 61 per cent of all survey responses. This group was also more positive than the overall survey regarding the provision of cycling infrastructure, with 47 per cent positive responses and 40 per cent negative responses compared to 38 per cent positive responses and 48 per cent negative.
- Those identifying as White – Irish, White – Greek, White – Turkish Cypriot, White – Greek Cypriot, Any Other White Background were significantly more likely to approve of collaborating with the Old Enfield Charitable Trust and Vicar of St Andrew’s to enhance the Market Square as the heart of the Town Centre – with 100 per cent positive responses compared to 76 per cent for the overall survey.

Phase 4 LTET Engagement Responses

The ethnic breakdown of respondents, where a response was provided, is shown in the table below.

Ethnicity	Number of Respondents	percent of respondents*
White - English/Welsh/Scottish/Northern Irish/British	102	61
White - White - Irish	4	2
White - Greek	2	1
White - Greek Cypriot	2	1
White - Turkish	1	1
White - Turkish Cypriot	3	2
White - Italian	1	1
White - Polish	1	1

White - Russian	1	1
White - Kurdish	0	0
White - Gypsy/Irish Traveller	0	0
White - Romany	0	0
Any other White background	6	4
Mixed - White and Black Caribbean	6	4
Mixed - White and Black African	0	0
Mixed - White and Asian	4	2
Mixed - Mixed European	0	0
Mixed - Multi ethnic islander	0	0
Any other mixed background	6	4
Asian or Asian British - Indian	1	1
Asian or Asian British - Pakistani	1	1
Asian or Asian British - Bangladeshi	2	1
Asian or Asian British - Sri Lankan	0	0
Asian or Asian British - Chinese	1	1
Any other Asian background	2	1
Black/African/Caribbean/Black British - Caribbean	5	3
Black/African/Caribbean/Black British - African	9	5
Arab	2	1
I do not wish to state my Ethnic Group	2	1

*who stated their ethnicity

- None of the respondents who identified as any of these ethnic groups indicated that the proposed changes will have a negative impact on their ethnicity.

Mitigating actions to be taken

- Monitor any future engagement responses from BAME community for issues not already highlighted. There is often poor awareness of local walking and cycling schemes amongst those who rarely walk, cycle or travel outside their immediate area, particularly in those who do not speak English at all, or it is not their first language. As such, all consultation and engagement communications should aim to ensure that these groups are reached, for example by offering materials in appropriate languages and or engaging through relevant community organisations.
- Work in collaboration with TfL Buses to monitor bus journey time impacts to identify if any excessive increases are occurring as a result of the scheme.
- Consideration should be given to any potential consequential impacts which may excessively affect bus journey times, such as the construction phase of the scheme. Careful planning and early discussions on the anticipated Traffic Management plans and programme are being undertaken to minimise the impact.

Religion and belief

Religion refers to a person's faith (e.g. Buddhism, Islam, Christianity, Judaism, Sikhism, Hinduism). Belief includes religious and philosophical beliefs including lack of belief (e.g. Atheism). Generally, a belief should affect your life choices or the way you live.

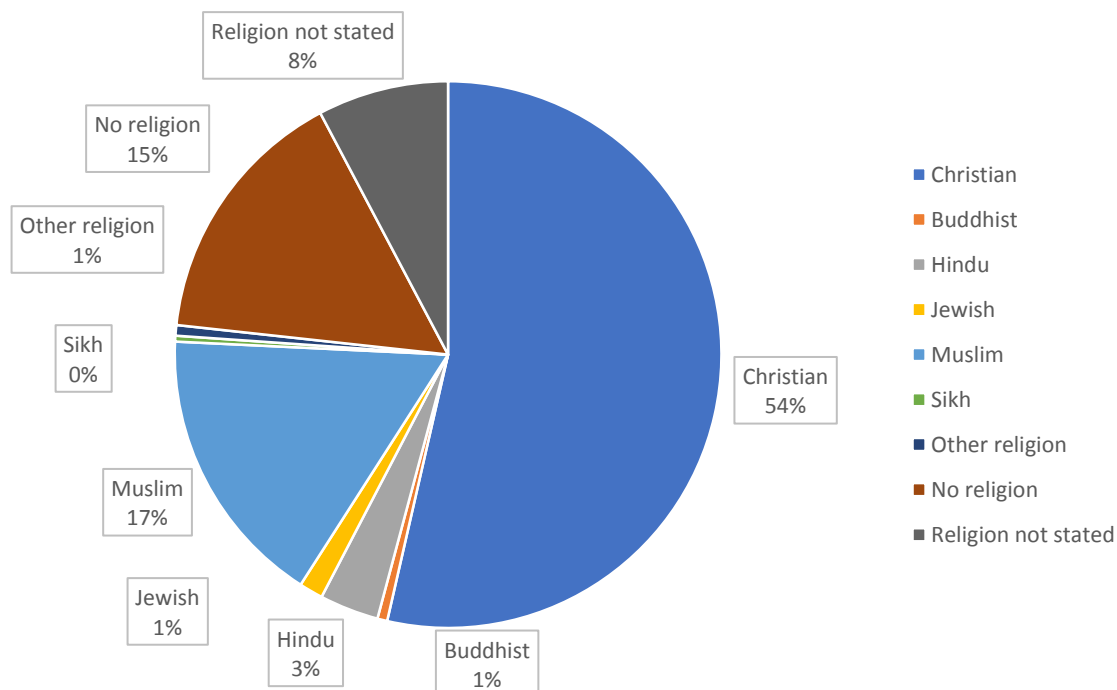
Will this change to service/policy/budget have a **differential impact [positive or negative]** on people who follow a religion or belief, including lack of belief?

Please provide evidence to explain why this group may be particularly affected.

Evidence base

Error! Reference source not found. presents Census 2011 data on religion and belief in Enfield. Enfield is a predominantly Christian borough, with 54 per cent of the population identifying as Christian. 23 per cent of people do not follow a religion or did not state a religion. 17 per cent of residents identify as Muslim, making it the second most common religion or belief. Enfield is also home to smaller proportions of residents compared to the other faiths including Buddhist (1 per cent), Hindu (3 per cent), Jewish (1 per cent) and Sikh (0.3 per cent).

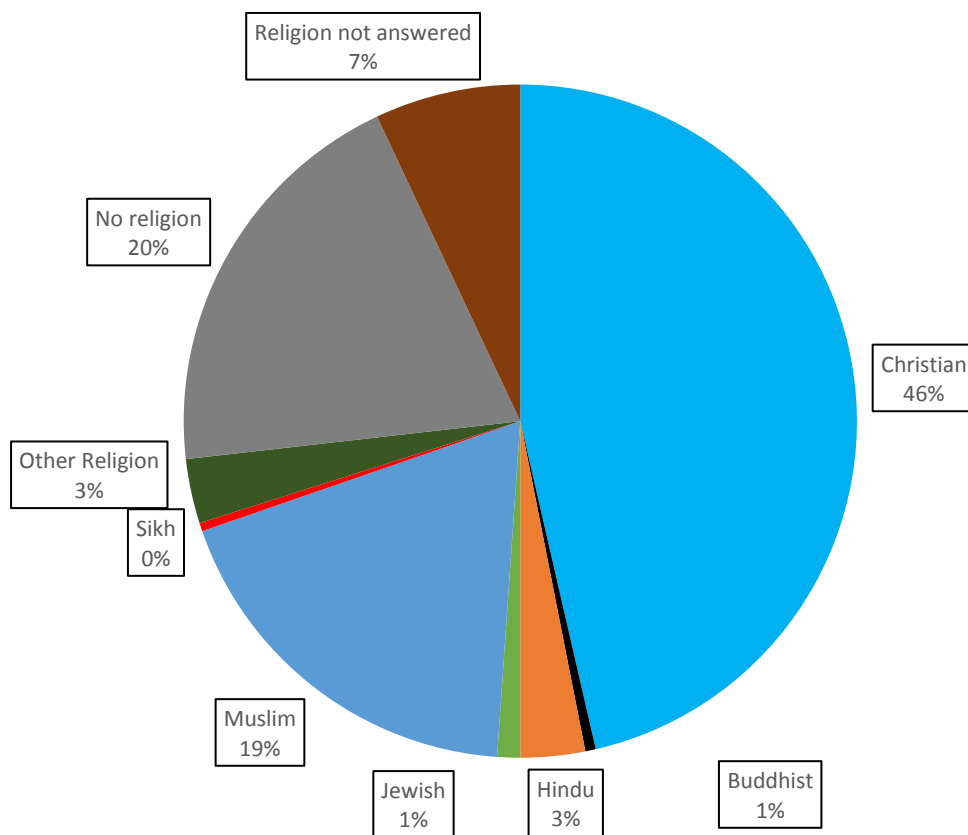
Figure 16: Breakdown of religion/belief within Enfield 2011



Source: UK Census 2011²⁶

Figure 17 presents Census 2021 data on religion and belief in Enfield. Enfield is a predominantly Christian borough, with 46 per cent of the population identifying as Christian. 27 per cent of people do not follow a religion or did not state a religion. 16.7 per cent of residents identify as Muslim, making it the second most common religion or belief. Enfield is also home to smaller proportions of residents compared to the other faiths including Buddhist (0.5 per cent), Hindu (3.1 per cent), Jewish (1.1 per cent) and Sikh (0.4 per cent).

Figure 17: Breakdown of religion/belief within Enfield 2021



Source: UK Census 2021²⁷

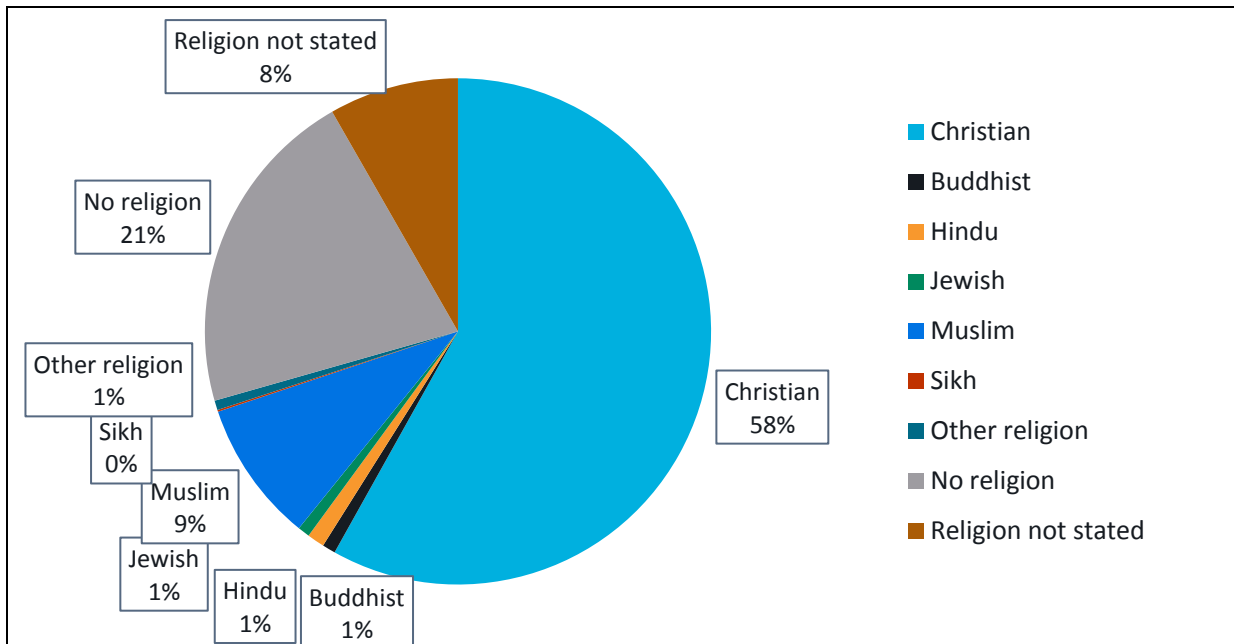
Figure 18 presents Census 2011 data on religion and belief within the study area. This demonstrates a higher proportion for the Christian and no-religion proportions, with smaller Muslim and other religion proportions.

Figure 18: Breakdown of religion/belief within the study area

²⁶ <https://www.nomisweb.co.uk/census/2011/KS209EW/view/1946157267?cols=measures>

²⁷

<https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationestimates/datasets/populationandhouseholdestimatesenglandandwalescensus2021>



Source: UK Census 2011²⁸

Assessment against scheme objectives

- The scheme aims to provide the infrastructure to promote modal shift away from private vehicles. There are a number of places of worship located within the study area. As places of worship are often major destinations, they can have large impacts on local transport networks. As such the objectives enabling modal shift will reduce worshippers' reliance on private vehicle usage and provide alternatives of walking, cycling and public transport, which should reduce congestion and air pollution.
- Modal shift towards public and active travel modes will increase the number of people walking and cycling within the area, improving the level of natural surveillance on the streets within the study area. Improved lighting and CCTV is also being proposed. As such this could enable those observing minority religious activities increased confidence to safely walk around the area, with a reduced threat of antisocial behaviour / crime against them.

Assessment against scheme interventions

Bus stop locations

- There may be some changes to the accessibility of places of worship due to changes to highway layout and access arrangements such as changes to the locations of bus stops and pedestrian crossings, as well as to the location and timings of parking. The consolidation of Cecil Road's bus stops X, W and S

²⁸ <https://www.ons.gov.uk/census>

towards the London Road junction would increase the walking distance for people accessing the Enfield Town Community Church or Enfield Baptist Church by bus which may disproportionately negatively impact these worshippers.

Cycling infrastructure

- The proposals would materially positively impact this PCG through improved access by bicycle to both the Enfield Town Community Church and Enfield Baptist Church on Cecil Road with the provision of segregated cycle lanes along this street.

Phase 2 LTET Engagement Responses

- Of the respondents, 61 per cent answered regarding their religious belief. Of those who responded regarding their religious belief, 76 identified as Christian (54 per cent or 32 per cent of total responses, accounting for people who prefer not to provide demographic information), 2 as Hindu (1.4 per cent or 0.9 per cent of all), 5 as Jewish (3.5 per cent or 2 per cent of all), and as Sikh (0.7 per cent or 0.4 per cent of all).
- A very wide range of views was expressed within these responses, with little theme, and no reference to access to places of worship. Both responses from those identifying as Hindu raised that designing for children and older people is particularly important, with one respondent suggesting proposed signal timings are sufficient for people crossing at a slower pace, and another respondent raising that space for older and younger people is important.
- One respondent commented that the crossing from the car park at the traffic lights by the Catholic Church is currently a dangerous place to cross. It should be noted that an improved crossing point form part of the project proposals.

Phase 4 LTET Engagement Responses

- Of the respondents who participated the survey, 68 per cent answered regarding their religious belief. Of those who responded, 62 (60 percent) identified as Christian, 7 (6.7 percent) as Muslim, 3 as Hindu (3 percent), 5 as Jewish (3.5% or 2% of all), 1 as Buddhist, and 30 (28.8 percent) as Non-religious (Atheist Humanist etc.)

None of the respondents who provided information about their religion indicated that the scheme will have any disproportionate impact on their religious beliefs.

Mitigating actions to be taken

- Monitor responses from this group during further engagement.

Sex

Sex refers to whether you are a man or woman.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on men or women?

Please provide evidence to explain why this group may be particularly affected.

Evidence base

Across Enfield, 48.9 per cent of residents identify as male and 51.1 per cent as female. This is consistent with the Grange, Town and Southbury wards, according to Census 2011 data.

Table 4 below shows sex composition based on ONS 2020 estimates and Census 2021 data.

Table 4: Sex composition based on the 2020²⁹ estimation for Town, Grange, Southbury wards and Borough average (estimations are based on Census 2011 data) as well as Borough average based on Census 2021³⁰

Distribution by sex	Town (%) in 2020	Grange (%) in 2020	Southbury (%) in 2020	Borough of Enfield (%) in 2020	Borough of Enfield (%) Census 2021
Male	49	49.4	49.1	49.1	47.3
Female	51	50.6	50.1	50.9	52.3

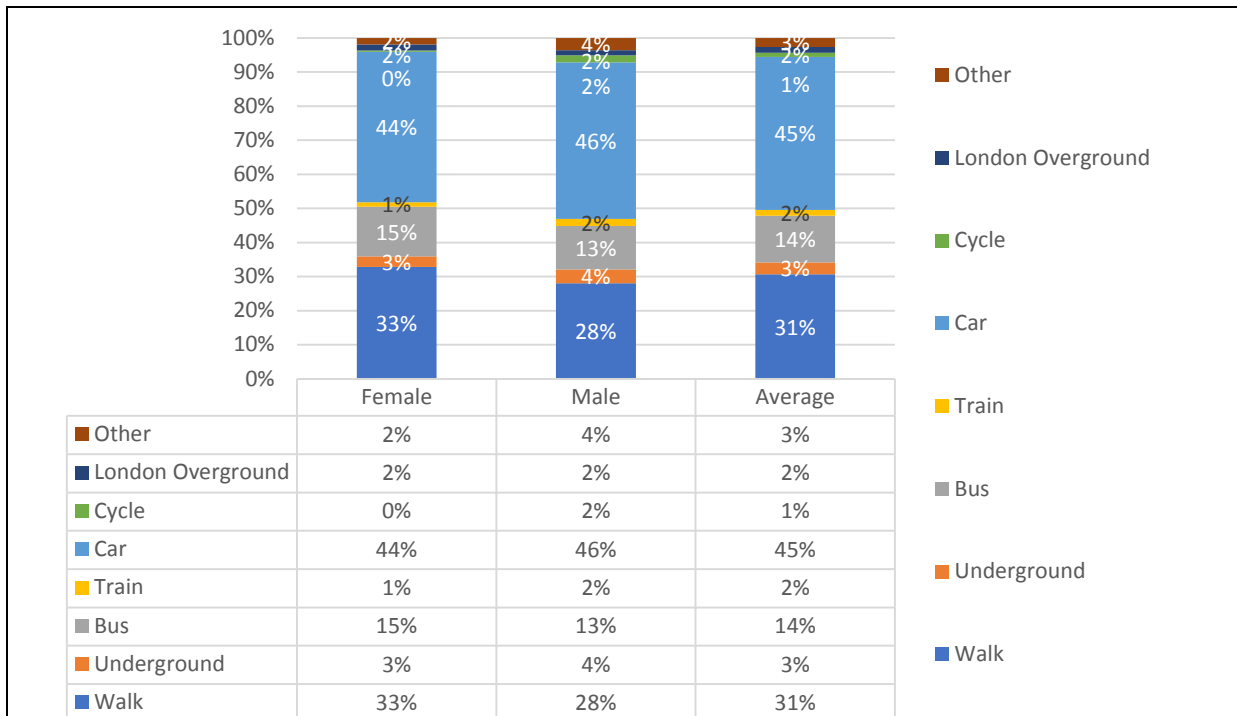
As shown in Table 4 above, based on 2020 estimates, the percentage split for the relevant wards is very similar to the Borough average. Additionally, the percentage for Census 2021 data is not significantly different from the ONS mid-year estimate 2020.

Figure 19 presents the mode share by sex in Enfield. Walking is the most used type of transport by females, making up 33 per cent of all trips. This is 5 per cent higher than males. On average, females drive slightly less than males, making up 44 per cent of trips vs 46 per cent with males. Females are also use the bus more than males (15 per cent vs 13 per cent).

Figure 19: Mode share by sex in Enfield

²⁹ [ONS mid-year estimate 2020](#)

³⁰ <https://www.ons.gov.uk/census>



Source: LTDS (2016/17, 2017/18 and 2018/19)³¹

Across Greater London, research undertaken by TfL shows walking is the most commonly used type of transport by females (95 per cent walk at least once a week). Females are also more likely to use buses than males (62 per cent compared with 56 per cent) but are less likely to use other types of transport including the Tube (38 per cent women compared with 43 per cent males).

Female Londoners take more trips on a weekday than male Londoners, 2.5 compared to 2.3³². This pattern however is reversed amongst older adults, with older female Londoners taking fewer weekday trips than older male Londoners, 2.0 compared to 2.2. It is important to recognise that females are more likely than males to be travelling with buggies and/or shopping, and this can affect transport choices.

Females aged 17 or over who are living in London are less likely than males to have a full driving licence (58 per cent compared with 72 per cent) or have access to a car (63 per cent of all females compared with 66 per cent of all males). These factors are likely to be related to the frequency of car use as a driver.

79 per cent of females in London report being able to ride a bike, compared with 91 per cent of males³³.

Women’s travel needs are more complex than men’s due to a range of factors; the

³¹ <https://tfl.gov.uk/corporate/about-tfl/how-we-work/planning-for-the-future/consultations-and-surveys#on-this-page-1>

³² <https://content.tfl.gov.uk/travel-in-london-understanding-our-diverse-communities-2019.pdf>

³³ <http://content.tfl.gov.uk/attitudes-to-cycling-2014-report.pdf>

increased likelihood of travelling with a buggy and/or shopping affects the travel choices women make, women are also more likely to be carers of children, older people, sick and disabled further affecting the choices they make.

Female Londoners are less likely to travel by bicycle than male Londoners, 10 per cent of females make a weekly trip by bike compared to 17 per cent of males. 75 per cent of women in London can ride a bike compared to 88 per cent of men. TfL's research shows that women in London are put off cycling due to fear of collisions, too much traffic and lack of confidence.

Differential impact assessment

Assessment against scheme objectives

- Females are more likely to have complex travel needs, such as those with caring responsibilities, and as such may be disproportionately impacted by the scheme which may increase journey times for some of those relying on private vehicles and taxis.
- Females are less likely to drive in Enfield and are more likely to walk than males. They are also less likely to cycle. Improvements made to the safety and convenience of cycling to reduce the barriers to cycling disproportionately faced by females and increase the percentage of females choosing to cycle.
- Females are more likely to use the bus than males. As many public transport journeys start or end on foot or cycle, improvements in safety and convenience to these networks will improve their access to public transport services. On the contrary, this scheme may cause increased congestion in the short to medium term on arterial roads as traffic is reassigned from roads within the study area. As such, these impacts may disproportionately impact females who use buses more often than males.
- Modal shift towards public and active travel modes is aimed to increase the number of people walking and cycling in the area, and in turn to improve the level of natural surveillance on the streets within the study area. As such this could increase the confidence of females to safely walk around the area, with a reduced threat of antisocial behaviour / crime against them.
- One of the key objectives of the proposals is to improve the quality and safety of its streets by implementing new or improved cycle infrastructure, improvements to crossings, implementing flush crossings and providing more places for people to stop and rest. Women are more likely than men to be travelling with buggies and/or shopping, meaning improvements to the street environment such as more even surfaces and flush crossings would make it easier for women with buggies and / or shopping to navigate leading to a better experience with the potential for more active travel among this group. Improvements to crossings, and footway widths on Cecil Road, London Road

and Church Street would improve access by foot to shopping locations such as the shopping centre near London Road and Enfield Town Market on Church Street.

- Women are less likely to cycle than men, less likely to be able to ride a bike and less likely to use cycleways. The provision of improved cycle infrastructure would therefore be more beneficial to women, potentially leading to an increase in cycling among this group, with associated health benefits, although men who currently cycle will also benefit from the improved/new cycle facilities.

Assessment against scheme interventions

Bus Stop Locations

- As nearly two-thirds of women use the bus weekly, compared to 56 per cent of men, bus stop relocations on Cecil Road, Church Street and London Road could negatively impact women who will now have to walk further than previously required. The video footage however indicated that most passengers alighting on Cecil Road, were walking east rather than west. It is therefore believed the proposed changes are likely to provide benefits to most passengers who currently use this bus stop.
- The bus is also the only public transport mode offering a 24-hour service and so perceptions of risk to personal security may increase at night-time. The southern movement of London Road's bus stop slightly worsens access to Enfield Town Market and amenities on Church Street via the W8 bus, however the proposed bus stop is less than 50m from the existing location therefore it is expected that this would have a negligible impact. The bus stop is now closer to the shopping centre access. Changing the location of bus stops on Cecil Road, Church Street and London Road would have a potentially negative impact on all bus passengers, including female passengers, if the distance between bus stops increased or if the location of the stop were moved away from key origins.

Bus Services During Construction

- Road closures during construction may cause temporary disruption to bus services within the scheme extent. This may have a disproportionately negative impact on those who are more likely to use buses as their primary method of travel. This may make some of their journey slightly longer.

Safety / Perception of Safety

- Changes to the highway layout and infrastructure provision such as segregated cycle lanes, and new and improved crossings, provide physical separation or reduced interaction between people and motor traffic. Improved safety, and / or improved perception of safety is expected to have a positive impact on women, who are less likely to cycle currently. Fear of collision is identified by TfL as a key issue woman may have with cycling in London, and

the provision of formal cycle facilities would have a positive impact on this protected group in terms of encouraging active travel.

- Women are significantly more likely to have experienced unwanted sexual behaviour in London while using public transport. Improved natural surveillance at and around bus stops from possible increases in footfall and cycling may improve the sense of safety for women using the bus, especially at night as the only available night-time public transport option.

Antisocial Behaviour and Crime

- Possible increases in pedestrian and cycling numbers can decrease the levels of crime, through an increase in natural surveillance of streets. Implementing these measures would be likely to help to deter people from committing crime. Lighting and CCTV are also being improved as part of the proposals to further improve safety. Consequently, this has a significant positive impact on women as they may feel more vulnerable to crime.

Taxi access

- The taxi rank being located on the opposite side of the street from the station entrance may make people feel unsafe later at night. This could be particularly problematic for women who may feel more vulnerable in these types of locations. A Help Point is being proposed outside of the station to help people seeking help if needed. A dedicated pick-up/drop-off point for passengers is also being proposed in the vicinity of the station, on Southbury Road, which offers access without the need to cross the road.

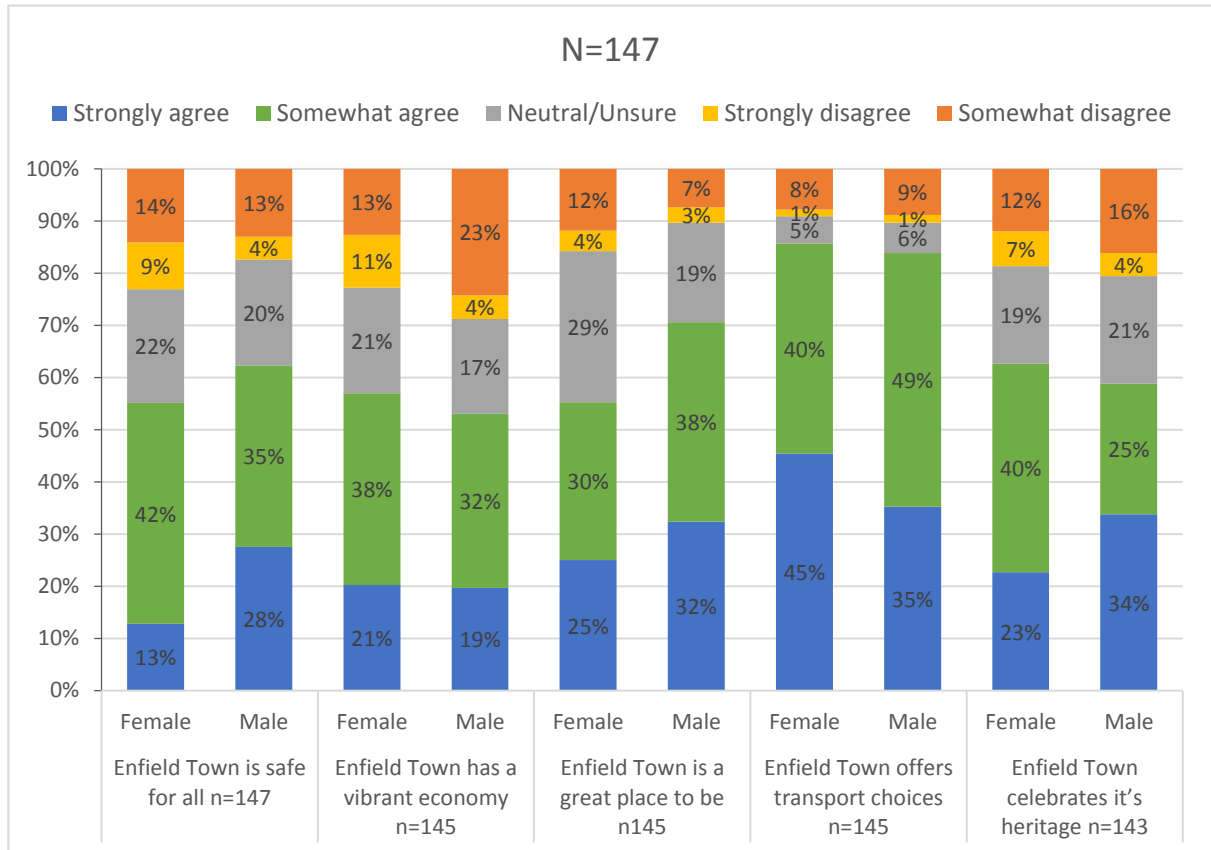
Phase 2 LTET Engagement Responses

- 80 people identified as a woman in the survey, representing 34 per cent of all respondents and 52 per cent of those answering this demographic question. 86 per cent of people identifying as women positively responded that collaborating with the Old Enfield Charitable Trust and Vicar of St Andrew's to enhance Market Square would benefit Enfield Town.
- Women were more likely to respond that the introduction of a 20mph speed limit on all roads in Enfield Town would be beneficial – 66 per cent agree or strongly agree compared to 61 per cent of the overall average. They also responded slightly more positively to the notion of improving the pedestrian arrival at Enfield Town Station, with 78 per cent of responses positive compared to 71 per cent of overall survey responses.

Phase 4 LTET Engagement Responses

- Of respondents who provided demographic information about their gender, 90 respondents identified as female (54 percent), 75 (45 percent) identified as male, while 2 (1 percent) identified as non-binary. Figure 20 below shows what respondents who are either women or men thought about how the proposed plan for Enfield Town responds to the 5 Design Principles.

Figure 20: Percentage of women or men respondents showing feedback on the proposal on a scale of strongly agree to strongly disagree.



- Women responded more positively to the notion that "Enfield Town offers transport choices' but had lower level of agreement compared to men that the plans met the Design Principles "Enfield Town is safe for all".
- Of respondents who were women, there was a concern that the removal of the immediately accessible taxi rank outside Enfield Town station, would make it less safe for women who arrive home late at night. A concern was also raised that there are currently a lot of pickpockets around Enfield Town, and that walking back through the town after a visit is unsafe.

Mitigating actions to be taken

- Monitor responses from this demographic during further engagement.
- Consideration should be given to any potential consequential impacts which may excessively affect bus journey times, such as the construction phase of the scheme. Careful planning and early discussions on the anticipated Traffic Management plans and programme are being undertaken to minimise the impact.

- Work in collaboration with TfL Buses to monitor bus journey time impacts to identify if any excessive increases are occurring as a result of the scheme.
- CCTV and lighting are being improved as part of the designs. Improved public realm is aimed at increasing natural surveillance. Design-out-crime approach to the public realm (is open sight lines) has also been used when developing the proposals. A pick-up/drop-off point has also been proposed immediately east of the Enfield Town station, a dedicated black cab taxi rank is also being proposed directly across the road from the Enfield Town station. A Help Point is also being proposed within the station plaza.

Sexual Orientation

This refers to whether a person is sexually attracted to people of the same sex or a different sex to themselves. Please consider the impact on people who identify as heterosexual, bisexual, gay, lesbian, non-binary or asexual.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people with a particular sexual orientation?

Please provide evidence to explain why this group may be particularly affected.

Evidence base

There is no data available on the numbers of people in the area under this protected characteristic. However, the Government's Treasury Department estimated that 6 per cent of the UK population was lesbian, gay and bisexual in 2005, when conducting research into the impact of the Civil Partnerships Act.

A Greater London Authority (GLA) estimate suggests that the figure in London is in the region of 10 per cent (*Assessment of the GLA's impact on lesbian, gay and bisexual equality, GLA, 2011*³⁴). Using the Office for National Statistics' ward-level population estimates from mid-2018 (the latest available), and assuming that people who are LGBTQ+ are equally distributed throughout Enfield, this would equate to approximately 1,346 people who identify as LGBTQ in Grange ward, 1,575 in Southbury, 1,517 in Town and 33,387 in Enfield as a whole.

Those who identify as LGBTQ+ can be disproportionately impacted by personal security issues and can be greater targets of anti-social behaviour and other types of crime.

³⁴ https://www.london.gov.uk/sites/default/files/assessment_of_glas_impact_on_lgb_equality.pdf

The Census 2021 asked a voluntary question on sexual orientation for all respondents aged 16 years or over. In Enfield, 90.3% of residents aged 16 and over responded to this question. Table 5 below shows sexual orientation in Enfield Borough based on the responses received.

Table 5: Sexual orientation of Enfield population aged 16 years and over based on Census 2021³⁵ data.

Sexual orientation (Census 2021)	Enfield population aged 16 years and over	Percentage of Enfield residents aged 16 years and over
Straight or heterosexual	226,705	88.15%
Gay or lesbian	2,342	0.91%
Bisexual	2,073	0.81%
Pansexual	944	0.37%
Asexual	74	0.03%
Queer	35	0.01%
All other sexual orientations	151	0.06%
Not answered	24,858	9.67%

Differential impact assessment

Assessment against scheme objectives

- Modal shift towards public and active travel modes will increase the number of people walking and cycling, and therefore the level of natural surveillance on the streets within the study area. Lighting and CCTV are also being improved as part of the proposals to further improve safety. As such this could enable those who identify as LGBTQ+ increased confidence to safely walk around the area, with a reduced threat of antisocial behaviour / crime against them.

Assessment against scheme interventions

Antisocial Behaviour and Crime

- Possible increases in pedestrian and cycling numbers can help to reduce the levels of crime, through an increase in natural surveillance. Lighting and CCTV are also being improved as part of the proposals to further improve safety. Implementing these measures would be likely to help to deter some people from committing a crime. Consequently, these

³⁵ ONS, [Sexual orientation, England and Wales: Census 2021](#)

proposals could have a significant positive impact on this protected group, who are slightly more likely to experience unwanted sexual behaviour on public transport in London.

Phase 2 LTET Engagement Responses

- There were the 8 responses from people identifying as bisexual, a gay man or gay woman/lesbian, representing 6 per cent of all responses. Of these 8 responses, 3 (2 per cent) identified as a gay man, 4 (3 per cent) as bisexual and 1 (1 per cent) a gay woman/lesbian. Responses varied significantly for this protected group across the survey.
- A response received from Enfield LGBT Network raised a number of points regarding the design proposals. The first was that safety for LGBT people is crucial, especially for people more likely to be attacked due to their LGBT status – especially trans people. It was also raised that at least one gender neutral toilet should be provided in Enfield Town, potentially at Little Park Gardens. The final comment expressed neutrality for the provision of segregated cycle facilities, rejecting the notion that these cycle lanes are supporting LGBT safety concerns and that this implication should be removed from the equalities impact assessment.

Phase 4 LTET Engagement Responses

- Among those who responded to the survey and disclosed their sexual orientation, there were 99 responses from people who identified as heterosexual or straight. Three people identified as gay or lesbian, while three others identified as bisexual.
- None of the respondents in this phase indicated that the proposed changes would have any impact on their sexual orientation.

Mitigating actions to be taken

- Monitor responses from the Enfield LGBT Network (and other responses from people who have identified as LGBTQ+) during further engagement.
- Work in collaboration with TfL Buses to monitor bus journey time impacts to identify if any excessive increases are occurring as a result of the scheme.

Socio-economic deprivation

This refers to people who are disadvantaged due to socio-economic factors e.g. unemployment, low income, low academic qualifications or living in a deprived area, social housing or unstable housing.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people who are socio-economically disadvantaged?

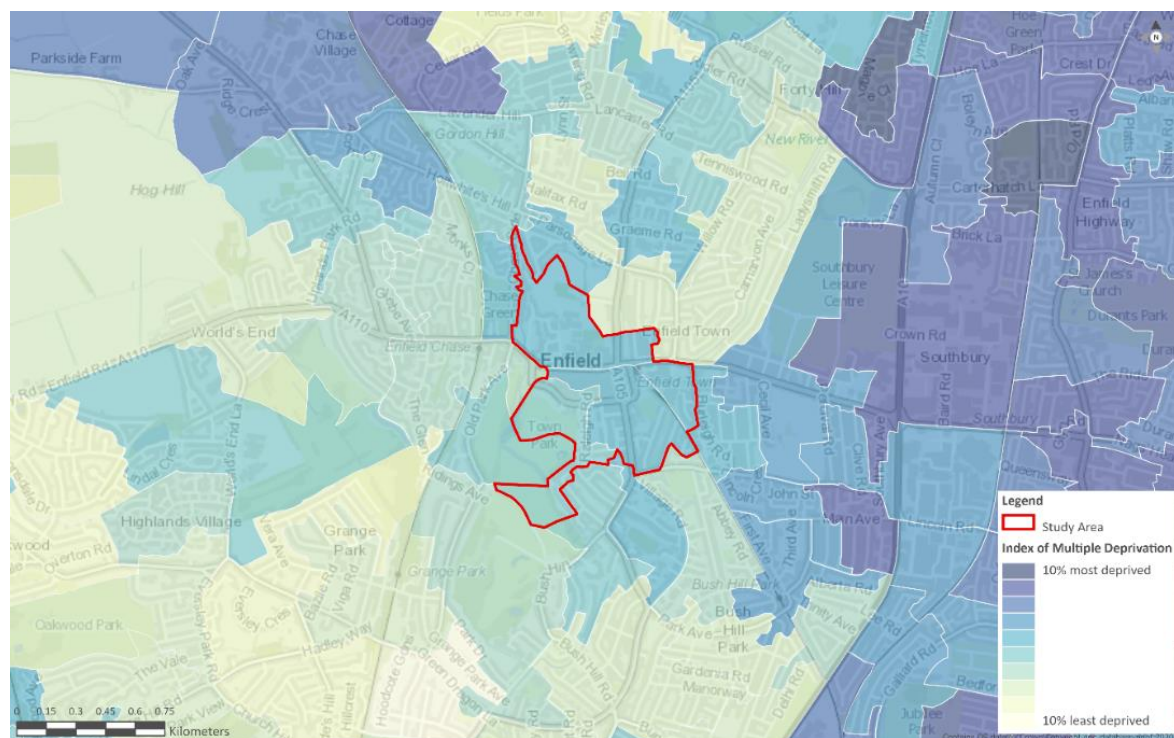
Please provide evidence to explain why this group may be particularly affected.

Evidence base

As outlined within the Enfield Transport Plan (2019), Enfield is one of the most deprived Outer London boroughs. Enfield is now the 12th most deprived London borough, whereas it was 14th in 2010. The Borough's overall ranking in the 2015 Indices of Multiple Deprivation remained unchanged from 2010 at 64th most deprived out of 326 English local authorities.

Figure 21 presents a visual representation of deprivation across Enfield. The study area sits within the centre of Enfield. In broad terms the eastern areas of Enfield have more levels of deprivation, whereas the west and northwest areas have the least. However, Figure 21 indicates that the study area has a broadly similar level of deprivation in the middle of the highest / lowest levels of deprivation.

Figure 21: Deprivation in Enfield (before the ward boundary changes)



Enfield Town Equalities Support

Index of Multiple Deprivation

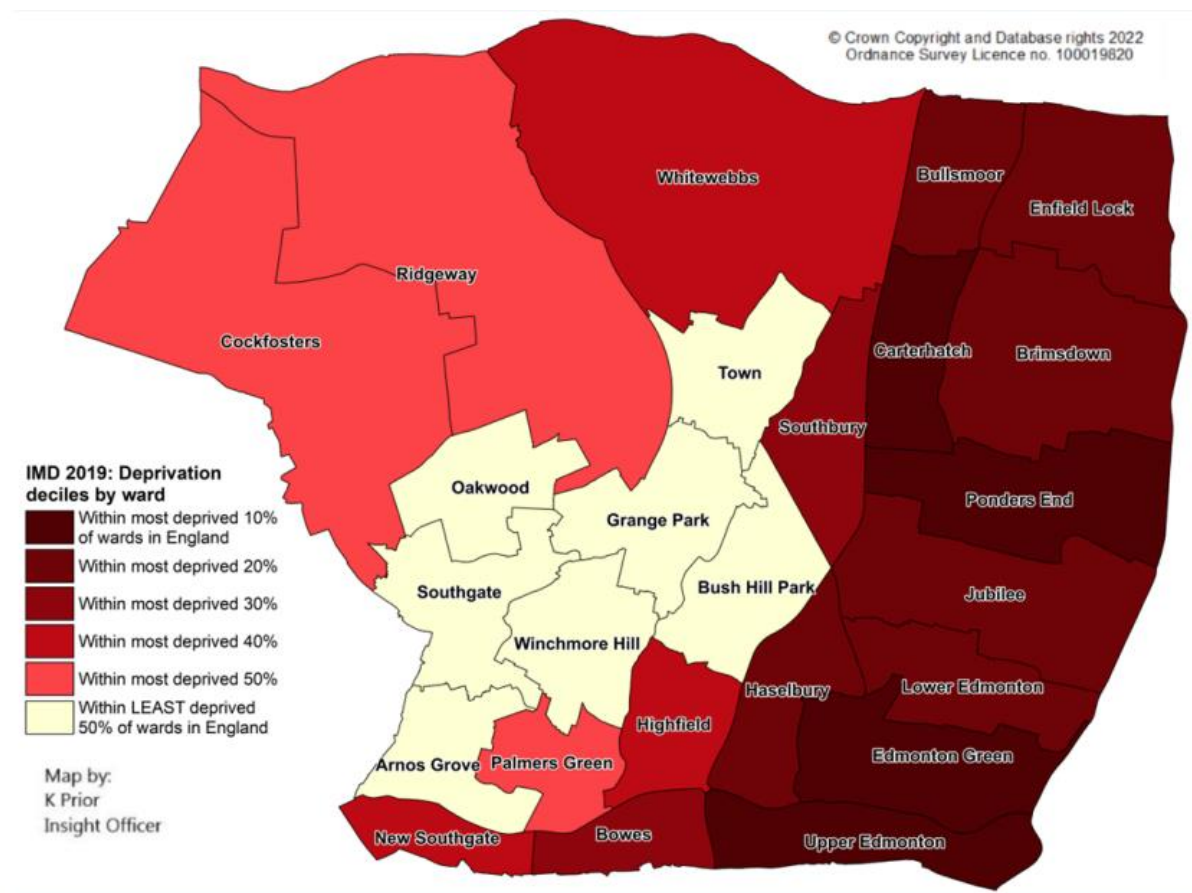
steer

Scale: 1:20,000
Date: 11/08/2021
Creator: TGoss

Source: UK Census 2011³⁶

Figure 22 shows a visual representation of deprivation level across Enfield based on the new (2022) ward boundaries, based on average scores for constituent LSOAs with 2022 wards. According to this, the eastern and southern sections of the borough are the most deprived, with the western and north-western sections being the least deprived. Town and Grange Park wards, where the study area now lies according to the new (2022) ward boundaries, are within the 50% of the least deprived neighbourhoods in England, with approximately a quarter of the neighbourhood areas being within the 50% most deprived.

Figure 22: Deprivation in Enfield (2022 wards)



Source: Enfield Borough Profile 2022³⁷

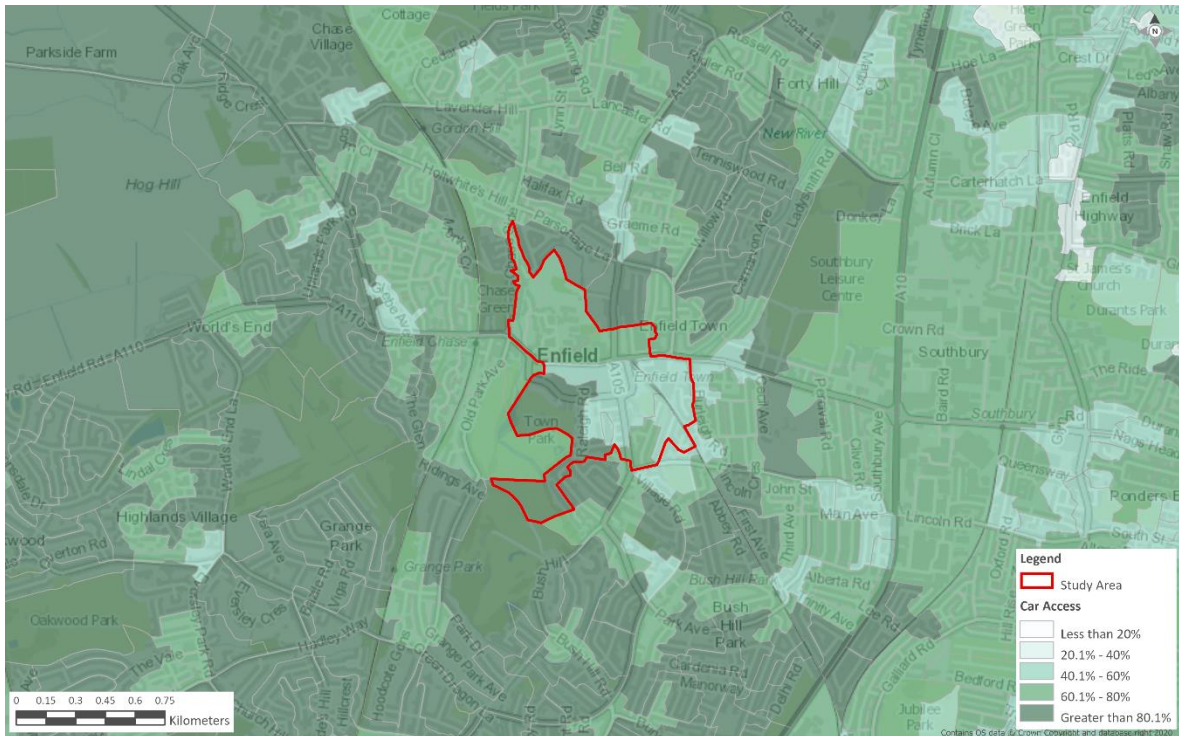
Figure 23 presents the percentage of households without access to a car or van. Across the borough, areas with lower access to a car or van broadly correlate with indices of deprivation. However, the scheme area indicates a disparate variation with the area immediately surrounding Enfield Town having the lowest levels of car ownership whilst the area immediately to the west having the highest levels. The low

³⁶ <https://www.ons.gov.uk/census>

³⁷ [Enfield Borough profile 2022](#)

levels of car ownership in the centre may reflect its excellent public transport accessibility.

Figure 23: Percentage of Enfield Households Without Access to a Car or Van



Enfield Town Equalities Support

Percentage of households with access to a car

steer

Scale: 1:20,000
Date: 11/08/2021
Creator: TGoss

Source: UK Census 2011³⁸

Table 6 presents the percentage of households without access to a car or van based on Census 2021 data. Enfield has lower percentage of households without access to a car or van compared to London, but slightly higher with the England and Wales average.

Table 6: Percentage of households with cars or vans in Enfield and London (Census 2021³⁹)

Number of households with:	Enfield (%)	London (%)	England and Wales (%)
0 cars or vans	31.0	42.1	23
1 car or van	44.3	40.3	41
2+ cars or vans	24.6	17.6	35

In 2011, Enfield had the third highest proportion of lone parent households with

³⁸ <https://www.ons.gov.uk/census>

³⁹ [Census - Office for National Statistics \(ons.gov.uk\)](https://www.ons.gov.uk/census)

dependent children in England (11.8 per cent in 2011), according to Census data, as presented in a 2013 LB Enfield Briefing Note entitled 2011 Census – Households and Economic Activity Information.

The Census 2021 data for household composition in Enfield is already available, and the percentage of lone parent households with dependent children in England remains at 11.8%.

According to Census 2021⁴⁰, Enfield's employment rate continues to track below that of the London. Enfield has lower proportion of full-time employees than London as a whole (64.7 per cent vs 72.0 per cent), but a higher proportion of part-time employed people (35.3 per cent vs 28.0 per cent). Enfield has a significantly high proportion of people who are economically inactive due to being long-term sick or disabled (4.2 per cent vs 3.6 per cent).

Enfield's median household income in 2018 (according to CACI 2018 data) was £34,000, lower than the Outer London average. According to CACI Ltd estimate⁴¹, the average (mean) household incomes increased from £42,790 to £49,200 between 2021 and 2022, while the median average rose from £35,303 to £41,149 (17%).

Differential impact assessment

Assessment against scheme objectives

- As a key location within Enfield, it is anticipated that the scheme would have an impact on people within the borough of Enfield as a whole, as well people who live, work or travel through the immediately affected wards. The scheme proposes several physical measures that would change the physical layout of Enfield Town, including the provision of segregated cycle lanes, improvements to street crossings, and changes to bus stop layouts and locations.
- Those on lower incomes are less likely to own and drive private vehicles, and as such are likely to use more affordable modes of transport, such as walking, cycling or using bus services. As such, the scheme is likely to benefit those who do not own private vehicles.
- People on lower incomes are less likely to be able to afford to adapt to the measures (e.g., buying a new bike), therefore may not experience the full benefits of the scheme compared to those from higher income backgrounds. This may mean that those on higher incomes disproportionately benefit from the scheme. Enfield council however runs a number of cycle focused activities, such as selling and buying second-hand bikes, Fix-a-bike or Try-a-bike scheme that can help accessing/using bikes in Enfield.

⁴⁰ https://www.nomisweb.co.uk/sources/census_2021/report?compare=E09000010

⁴¹ [Enfield Borough profile 2022](#)

Assessment against scheme interventions

Footway alterations

- The widening and resurfacing of footways are likely to provide more attractive walking locations for some people, such as those requiring mobility aids, improving the desirability of Enfield Town, leading to greater informal interaction between different groups and consequently helping to foster good relations between these groups in the community. The improved accessibility of Enfield Town for walking and cycling would positively impact on people in protected groups that are already walking and cycling and would also encourage those less likely to walk and cycle to do so. This applies to groups who use or may use Enfield Town as a location of employment or for leisure.

Phase 2 LTET Engagement Responses

- 4 responses were received from people stating their household income was less than £10,000 and 10 stated their household income was £10,000 - £20,000. No specific concerns were raised related to income or socio-economic backgrounds.

Phase 4 LTET Engagement Responses

- None of the respondents in phase 4 disclosed their socio – economic status.

Mitigating actions to be taken.

- Monitor responses from this group during further engagement.
- Maintain existing activities and opportunities and explore additional opportunities enabling people on lower incomes to purchase or fix/maintain and store bicycles.
- It is recommended that the benefits of this scheme are advertised, with a specific focus on reaching those with lower households' incomes. This may include events in the community or advertising in local community centres, leisure centres or shops. Ensuring people are aware of the upgrades to cycling infrastructure will increase the chances of people using it.
- Work in collaboration with TfL Buses to monitor bus journey time impacts to identify if any excessive increases are occurring as a result of the scheme.

Section 4 – Monitoring and review

How do you intend to monitor and review the effects of this proposal?

Who will be responsible for assessing the effects of this proposal?

This Equality Impact assessment is not a static document and will continue to be developed during the course of the scheme development, taking into account both the ongoing development of the scheme design as well as any feedback received from stakeholders.

Extensive engagement, including with public and multiple stakeholders has been undertaken so far. Stages of the engagement have been detailed below:

Phase 1 Engagement

Phase 1 'Let's Talk Enfield Town' (LTET) was undertaken by the London Borough of Enfield in Autumn 2019. Engagement was undertaken with a number of PCGs via a combination of surveys, pop-up events, school workshops and community workshops. This included consultation with people across all ages and those with disabilities through statutory groups. The participation included high representations by those over 65%, those who identified as female and a very high proportion of those identifying as 'White British/English/Scottish/Welsh/ Northern Irish'.

Phase 2 Engagement

Building on Phase 1 engagement, Phase 2 engagement sought feedback on the initial plans and invited the community and stakeholders to co-design six public spaces in Enfield Town. This included looking to improve the engagement to include people under one or more protected characteristics. It also looked to address specific design comments, such as the availability of Blue Badge parking for the Disability protected characteristic.

The Phase 2 engagement included direct approach to a number of stakeholder groups in Enfield.

The EQIA continued to be updated as an issue of equality or potential inequality arose.

Details of the engagement can be found in a separate Phase 2 engagement summary report as well as a separate Enfield Town Vision and Placemaking Strategy report.

Phase 3 engagement

Following on from Phase 1 and Phase 2, public realm designs have been presented to public in Summer 2021.

Due to Covid related restrictions, two presentations to the community took place online and recording of the presentation along with the presentation slides have been made available on the project page.

The designs have been also presented directly to a number of stakeholders and comments were gathered to inform designs subsequently presented in the next stage of engagement.

A loading engagement has been carried out to seek comments on the designs and to inform designs subsequently presented in the next stage of engagement.

The EQIA continued to be updated as an issue of equality or potential inequality arose.

Phase 4 engagement

Following extensive engagement carried out to date, Phase 4 engagement has taken place in Summer 2022 from 27th July to 08th October. This is a last phase of engagement planned ahead of statutory consultation.

A range of in-person and online activities has been carried out including surveys, pop-up stalls, drop-in sessions, and an online webinar, have been used to make this phase informative and ensure full community and stakeholder participation, including an exhibition in the Enfield Town Library displayed during the engagement period.

To further increase outreach and feasibility, Lamp column 'skirts' were placed around the town centre to promote the engagement and activities taking place during this stage.

The EQIA continued to be updated and is available on the project page.

In addition to this document, the following have been prepared and are available on the project page:

- Project Rationale which sets out the rationale for the development and delivery of the Enfield Town improvements project.
- Enfield Town Communication, Engagement and Consultation Plan outlines the communications, consultation and engagement activities that will be undertaken to inform the community and stakeholders about the Enfield Town Street project, and gather their input and feedback on the project.
- Enfield Town Monitoring Strategy sets out the monitoring and evaluation that will be undertaken in response to the implementation of the Enfield

Town Improvements project.

Section 5 – Action plan for mitigating actions

Protected Characteristic	Identified Issue	Action Required/Comments	Lead officer	Timescale /By When	Review Date/ Comments
Age / Disability including Carers / Gender / Gender Reassignment	Bus stop locations. Identified locations within scheme: Cecil Road bus stops (stops W, X, S), Church Street (C, D, E), London Road (V)	Monitor and review engagement responses and feed into concept design.	Agnieszka Jezierska	Concept design	Completed
Age / Disability	Performance of emergency service response times	Traffic modelling completed. Design developed in discussion with relevant TfL teams.	Agnieszka Jezierska	Scheme design	Completed
Young Mayor and Deputy Young Mayor of Enfield	Need to engage more younger voices that could contribute to the designs.	Arrange a focus session to discuss the designs during Stage Gate 3. Draw on the previous borough wide engagement with young people.	Agnieszka Jezierska	Summer 2022	Meeting in Summer 2021 took place.
Enfield National Autistic Society	Direct dialogue started on various aspects of the designs that should be considered as the scheme develops	Meeting with the ENAS to be arranged in Stage Gate 3 to discuss designs from the ENAS point of view. A site meeting may also be possible/helpful.	Agnieszka Jezierska	Summer 2022	Meeting in Summer 2021 took place.
All	Scrutiny and Governance of Approach	Present scheme and equality work to Enfield Council Equalities Board – The Board Terms of Reference does not capture such remit	Agnieszka Jezierska	Winter 2022	Action now closed
Enfield Town Consultative Group, Enfield	Meeting with Stakeholder groups focusing on the	Discuss considerations with the project team and landscape architects on the design of the Library Green sensory garden.	Agnieszka Jezierska	Summer 2022	Meetings in Summer 2022 took place.

National Autistic Society, Enfield and Cheviots Children's Disability Service.	design for the Library Green sensory garden.				
All	Covid-19 pandemic may limit means of engagement	Efforts to be made to assist people to participate in the engagement and to provide individuals with alternative means to participate if they were unable to do so online, including providing paper copies of the survey upon request and assisting with technical support to access the online events and exhibition boards placed at the local library.	Agnieszka Jezierska	Ongoing	Ongoing
All	Unidentified issues	Monitor and review feedback from the public engagement and professional stakeholders during consultations	Agnieszka Jezierska	Ongoing	Ongoing
Socio-economic deprivation	Visibility of the benefits that the scheme will deliver	It is recommended that the benefits of this scheme are advertised, with a specific focus on reaching those with lower households' incomes. This may include events in the community or advertising in local community centres, leisure centres or shops. Ensuring people are aware of the upgrades to cycling infrastructure will increase the chances of people using it.	Agnieszka Jezierska	Pre-scheme implementation and during scheme as well as post implementation to promote new infrastructure	Ongoing
All	Potential bus delays as a result of the scheme	Work in collaboration with TfL Buses to monitor bus journey time impacts to identify if any excessive increases are occurring as a result the scheme.	Agnieszka Jezierska	Scheme implementation	Not started
Age / Disability	Performance of bus stop boarders/bypasses	It is recommended that Enfield works in collaboration with TfL to monitor the performance bus stop boarders along the route,	Agnieszka Jezierska	Scheme implementation	Not started

		<p>with particular regard paid to how elderly users use and perceive them. Enfield is currently following TfL draft guidance on bus stop boarders and is continuing to monitor their usage throughout the borough. Amendments to the design should be considered if issues are identified that disproportionately impact those who are partially sighted, blind, or have mobility issues.</p>			
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End



- LEGEND
- 1 Station Plaza
 - 2 Fountain Island
 - 3 Market Square
 - 4 Proposed Pocket Park (Name TBC)
 - 5 Library Green
 - New or Improved Pedestrian Crossings and Junctions
 - Raised Table

NOTE: The redevelopment of Palace Gardens is not shown on this plan given the uncertain delivery time frame. The proposals for Palace Exchange are being developed separately and are currently in planning and subject to further consultation.

B	Updated plan as per highways & public realm updates	31/01/23
A	updates as per highways info	17/11/22
REV.	DESCRIPTION	APP. DATE

LDA DESIGN

PROJECT TITLE
THE ENFIELD TOWN PUBLIC REALM VISION AND STRATEGY

DRAWING TITLE
Combined Landscape and Highways Plan

ISSUED BY	T: 01733 310471
DATE	Mar 2021
SCALE@A1	1:1000
STATUS	Draft
DRAWN	OH
CHECKED	TS
APPROVED	SJT

DWG. NO. 7579_001

No dimensions are to be scaled from this drawing. All dimensions are to be checked on site. Area measurements for indicative purposes only.
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 Sources: Ordnance Survey...



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Enfield Equality Impact Assessment (EqIA)

Introduction

The purpose of an Equality Impact Assessment (EqIA) is to help Enfield Council make sure it does not discriminate against service users, residents and staff, and that we promote equality where possible. Completing the assessment is a way to make sure everyone involved in a decision or activity thinks carefully about the likely impact of their work and that we take appropriate action in response to this analysis.

The EqIA provides a way to systematically assess and record the likely equality impact of an activity, policy, strategy, budget change or any other decision.

The assessment helps us to focus on the impact on people who share one of the different nine protected characteristics as defined by the Equality Act 2010 as well as on people who are disadvantaged due to socio-economic factors. The assessment involves anticipating the consequences of the activity or decision on different groups of people and making sure that:

- unlawful discrimination is eliminated
- opportunities for advancing equal opportunities are maximised
- opportunities for fostering good relations are maximised.

The EqIA is carried out by completing this form. To complete it you will need to:

- use local or national research which relates to how the activity/ policy/ strategy/ budget change or decision being made may impact on different people in different ways based on their protected characteristic or socio-economic status;
- where possible, analyse any equality data we have on the people in Enfield who will be affected eg equality data on service users and/or equality data on the Enfield population;
- refer to the engagement and/ or consultation you have carried out with stakeholders, including the community and/or voluntary and community sector groups you consulted and their views. Consider what this engagement showed us about the likely impact of the activity/ policy/ strategy/ budget change or decision on different groups.

The results of the EqIA should be used to inform the proposal/ recommended decision and changes should be made to the proposal/ recommended decision as a result of the assessment where required. Any ongoing/ future mitigating actions required should be set out in the action plan at the end of the assessment.

Section 1 – Equality analysis details

Title of service activity / policy/ strategy/ budget change/ decision that you are assessing	Alma Community Centre award for fit out works
Team/ Department	Housing, Regeneration and Development Department
Executive Director	Sarah Cary, Executive Director Housing, Regeneration and Development
Cabinet Member	Leader of the Council
Author(s) name(s) and contact details	<i>Amena Matin</i> <i>Amena.Matin@Enfield.gov.uk</i>
Committee name and date of decision	
Date of EqIA completion	19.06.2023

Date the EqIA was reviewed by the Corporate Strategy Service	27.06.2023
Name of Head of Service responsible for implementing the EqIA actions (if any)	
Name of Director who has approved the EqIA	

The completed EqIA should be included as an appendix to relevant EMT/ Delegated Authority/ Cabinet/ Council reports regarding the service activity/ policy/ strategy/ budget change/ decision. Decision-makers should be confident that a robust EqIA has taken place, that any necessary mitigating action has been taken and that there are robust arrangements in place to ensure any necessary ongoing actions are delivered.

Section 2 – Summary of proposal

Please give a brief summary of the proposed service change / policy/ strategy/ budget change/project plan/ key decision

Please summarise briefly:

What is the proposed decision or change?

What are the reasons for the decision or change?

What outcomes are you hoping to achieve from this change?

Who will be impacted by the project or change - staff, service users, or the wider community?

Background information;

The Alma Estate is located in the Ponders End ward. The regeneration of the Alma estate includes a total of 717 residential units (547 Council tenanted & 170 leasehold) as well as, 866sqm of commercial/retail space and 1540 sqm of community facilities (Youth Centre, Welcome Point community hall etc.)

The appointed developer is Countryside Partnerships (UK) will deliver. The regeneration will deliver 993 residential units (200 units for social rent (SR) with LBE, 201 for shared ownership (SO) with Newlon Housing Trust & 529 units for private sale (PS) with Countryside). In addition to this, Countryside will provide shell and core of the following: a restaurant/café, two-storey gym, community centre, retail space, youth centre, medical centre, energy centre with a new heat network providing heat to the entire estate, relocation of telecommunications equipment and open space covering play areas, landscaping, highway works, public realm, car park in phase 1 etc.

In Phase 2a and 4 the reserved matters application was submitted November 2019 (and section 73 to amend the outline parameter plans). Following the approval of the application, the number of homes to be delivered would increase to 1086.

Following the start of construction in November 2017, 310 homes have now been completed, with the first residents having moved in to their new homes in 2019.

The new community centre is currently being constructed to shell and core, which means the Council is responsible for the works to fit out the building. The key decision 5560 seeks authority to appoint Countryside Partnerships (UK) as the developer to carry out the fit out works of the new Alma Community Centre.

The new community centre will be a HRA Council owned asset and will be accessible to all residents within the Ponders End ward, as well as across the Borough.



Section 3 – Equality analysis

This section asks you to consider the potential differential impact of the proposed decision or change on different protected characteristics, and what mitigating actions should be taken to avoid or counteract any negative impact.

According to the Equality Act 2010, protected characteristics are aspects of a person's identity that make them who they are. The law defines 9 protected characteristics:

1. Age
2. Disability
3. Gender reassignment.
4. Marriage and civil partnership.
5. Pregnancy and maternity.
6. Race
7. Religion or belief.
8. Sex
9. Sexual orientation.

At Enfield Council, we also consider socio-economic status as an additional characteristic.

“Differential impact” means that people of a particular protected characteristic (eg people of a particular age, people with a disability, people of a particular gender, or people from a particular race and religion) will be significantly more affected by the change than other groups. Please consider both potential positive and negative impacts, and provide evidence to explain why this group might be particularly affected. If there is no differential impact for that group, briefly explain why this is not applicable.

Please consider how the proposed change will affect staff, service users or members of the wider community who share one of the following protected characteristics.

Detailed information and guidance on how to carry out an Equality Impact Assessment is available [here](#). (link to guidance document once approved)

Age

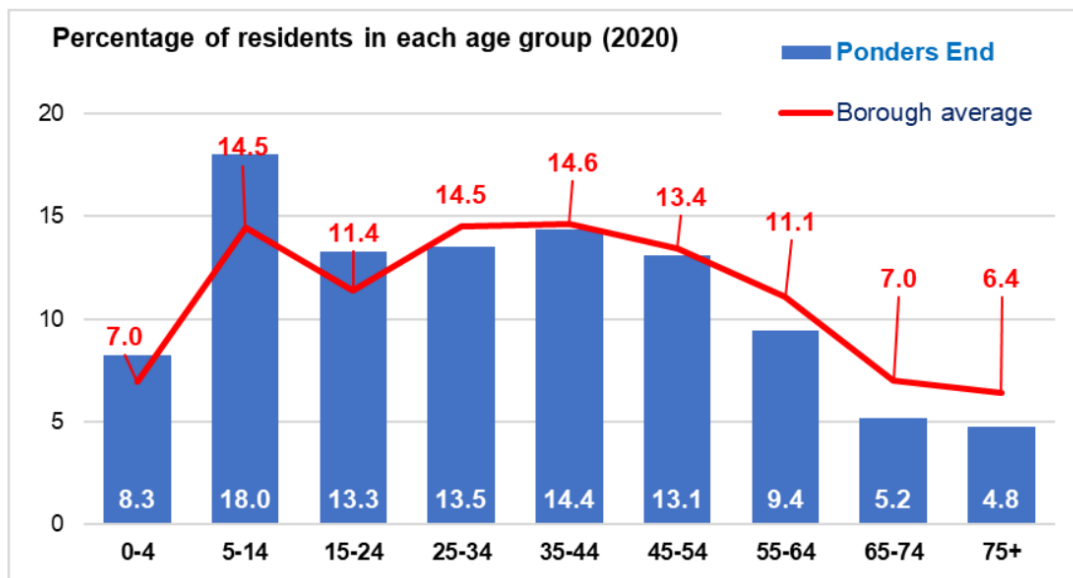
This can refer to people of a specific age e.g. 18-year olds, or age range e.g. 0-18 year olds.

Will the proposed change to service/policy/budget have a **differential impact [positive or negative]** on people of a specific age or age group (e.g. older or younger people)?

Please provide evidence to explain why this group may be particularly affected.

The Ponders End ward has a high number of children (age 5-14) and young adults.

Age Profile



The new community centre will have a positive impact on residents of all ages within the Ponders End ward, and the wider borough. Residents from all age groups will have the opportunity to attend any activities that are held at the community centre. (where relevant)

Various activities can be held at the community centre to target different age groups such as;

- Summer activities for school aged children (5-18yrs)
- Exercise group classes (such as yoga)
- Coffee mornings
- Local community group meetings

Mitigating actions to be taken

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Disability

A person has a disability if they have a physical or mental impairment which has a substantial and long-term adverse effect on the person's ability to carry out normal day-day activities.

This could include: physical impairment, hearing impairment, visual impairment, learning difficulties, long-standing illness or health condition, mental illness, substance abuse or other impairments.

Will the proposed change to service/policy/budget have a **differential impact [positive or negative]** on people with disabilities?

Please provide evidence to explain why this group may be particularly affected.

The new community centre will have a positive impact on all residents within the Ponders End ward, and the wider borough. Residents affected by disability will have the opportunity to attend any activities that are held at the community centre. (where relevant)

Various activities can be held at the community centre to target residents who have a disability such as;

- Education opportunities for residents with learning difficulties
- Health support for residents living with a disability
- Community group meetings (i.e. Age UK)

The community centre will be on the ground floor and therefore easily accessible for a resident using a wheelchair. There will also be an accessible bathroom.

Mitigating actions to be taken

Gender Reassignment

This refers to people who are proposing to undergo, are undergoing, or have undergone a process (or part of a process) to reassign their sex by changing physiological or other attributes of sex.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on transgender people?

Please provide evidence to explain why this group may be particularly affected.

The new community centre will have a positive impact on all residents within the Ponders End ward, and the wider Borough regardless of a persons gender. Transgender residents will have the opportunity to attend activities that are held at the community centre. (where relevant)

The community centre will have a gender-neutral accessible bathroom.

Mitigating actions to be taken

Marriage and Civil Partnership

Marriage and civil partnerships are different ways of legally recognising relationships. The formation of a civil partnership must remain secular, where-as a marriage can be conducted through either religious or civil ceremonies. In the U.K both marriages and civil partnerships can be same sex or mixed sex. Civil partners must be treated the same as married couples on a wide range of legal matters.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people in a marriage or civil partnership?

Please provide evidence to explain why this group may be particularly affected.

n/a

Mitigating actions to be taken

Pregnancy and maternity

Pregnancy refers to the condition of being pregnant or expecting a baby. Maternity refers to the period after the birth and is linked to maternity leave in the employment context. In the non-work context, protection against maternity discrimination is for 26 weeks after giving birth, and this includes treating a woman unfavourably because she is breastfeeding.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on pregnancy and maternity?

Please provide evidence to explain why this group may be particularly affected.

The new community centre will have a positive impact on all residents within the Ponders End ward, and the wider Borough. Residents who are pregnant or in the maternity period will have the opportunity to attend any activities that are held at the community centre. (where relevant)

Various activities can be held at the community centre to target residents whom fall within this group;

- New parent classes
- Health and well being checks
- Play and stay groups
- Pregnancy groups

There will be a baby changing facility within the accessible bathroom.

The community centre will be on the ground floor and therefore easily accessible if using a pram.

Mitigating actions to be taken

Race

This refers to a group of people defined by their race, colour, and nationality (including citizenship), ethnic or national origins.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people of a certain race?

Please provide evidence to explain why this group may be particularly affected.

The new community centre will have a positive impact on all residents within the Ponders End ward, and the wider borough as they will have the opportunity to attend activities that are held at the community centre.

The below statistics are from the ward profile 2022 document.

Language

The most recent estimate of languages spoken in the ward are from the 2011 Census (soon to be updated by the 2021 Census).

The most widely-spoken languages at that time, among residents aged three and over, were:

Language	Ponders End	
English	7970	67.9%
Turkish	1179	10.1%
Bengali (with Sylheti and Chatgaya)	520	4.4%
Somali	231	2.0%
French	153	1.3%
Polish	151	1.3%

Source: 2011 Census

Based on the statistics above, classes such as ESOL could be held at the community centre which may be of benefit to those residents whose first language is not English.

Mitigating actions to be taken

Religion and belief

Religion refers to a person's faith (e.g. Buddhism, Islam, Christianity, Judaism, Sikhism, Hinduism). Belief includes religious and philosophical beliefs including lack of belief (e.g. Atheism). Generally, a belief should affect your life choices or the way you live.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people who follow a religion or belief, including lack of belief?

Please provide evidence to explain why this group may be particularly affected.

Mitigating actions to be taken

Sex

Sex refers to whether you are a female or male.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on females or males?

Please provide evidence to explain why this group may be particularly affected.

The below statistics are from the ward profile 2022 document. The proportions of males and females in the ward are 49.2% and 50.8% respectively.

The new community centre will have a positive impact on all residents within the Ponders End ward, and the wider borough. Residents will be able to attend activities/classes that are held at the centre.

There may be activities/groups at the centre that target both male and females, for example:

- Men's mental health groups
- Women's mental health groups
- Exercise classes targeted to one sex
- Pregnancy groups

Mitigating actions to be taken

Sexual Orientation

This refers to whether a person is sexually attracted to people of the same sex or a different sex to themselves. Please consider the impact on people who identify as heterosexual, bisexual, gay, lesbian, non-binary or asexual.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people with a particular sexual orientation?

Please provide evidence to explain why this group may be particularly affected.

The new community centre will have a positive impact on all residents within the Ponders End ward, and the wider borough.

Residents within this group will be able to attend activities/classes at the community centre.

There may be activities/groups that target residents of a particular sexual orientation, for example:

- LGBT workshops raising awareness
- LGBT community meetings

Mitigating actions to be taken

Socio-economic deprivation

This refers to people who are disadvantaged due to socio-economic factors e.g. unemployment, low income, low academic qualifications or living in a deprived area, social housing or unstable housing.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people who are socio-economically disadvantaged?

Please provide evidence to explain why this group may be particularly affected.

Socio-economic factors taken from ward profile statistics for 2022:

Key features:

- The ward has lower than average numbers of economically active adults.
- Average (median) household incomes are £25-30K per annum – lower than the borough and London averages. Relatively high numbers of households are on low incomes.
- Unemployment is higher than the borough average, while two-fifths of households are on Universal Credit.
- Deprivation Indices: the ward has high levels of deprivation – all of its neighbourhood areas are among the most deprived 30% of neighbourhoods in England.
- Proportions of households in fuel poverty are higher than the borough average (20%, compared with 16% for the borough)
- The Crime Rate is higher than the borough average.
- Higher than average numbers of households are in the social rented and private rented sectors

The community centre is expected to have a positive impact on residents who are socio-economically disadvantaged. The Council and other organisations will be able to hold activities and events targeted at residents who are socio-economically disadvantaged. This may include English as a second language (ESOL) courses or computer training.

Mitigating actions to be taken.

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Section 4 – Monitoring and review

How do you intend to monitor and review the effects of this proposal?

Who will be responsible for assessing the effects of this proposal?

The design of the community centre has addressed many of the points listed above (i.e. accessible bathrooms etc) and therefore that element will not need monitoring.

The regeneration team will not be responsible for implementing the EQIA. (i.e. what activities are held at the community centre) The Community Spaces team will monitor who / how the spaces are utilised.

Section 5 – Action plan for mitigating actions

Any actions that are already completed should be captured in the equality analysis section above. Any actions that will be implemented once the decision has been made should be captured here.

Identified Issue	Action Required	Lead officer	Timescale/By When	Costs	Review Date/Comments



London Borough of Enfield

Title of Report:	<i>Alma Community Centre award for fit out works</i>
Report to:	<i>Operational Report for Director of Housing and Regeneration</i>
Date of Report	<i>24/07/23</i>
Cabinet Member:	<i>Leader of the Council</i>
Directors:	<i>Sarah Cary, Executive Director Joanne Drew, Director for Housing and Regeneration</i>
Report Author:	<i>Amena Matin Amena.Matin@Enfield.gov.uk</i>
Ward(s) affected:	<i>Ponders End</i>
Key Decision Number	KD 5560
Implementation date, if not called in:	<i>08/08/2023</i>
Classification:	Part I Public and confidential Part II
Reason for exemption	Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.

Purpose of Report:

1. As part of the Alma Estate regeneration scheme, Countryside Partnerships (UK) Limited are responsible for delivering a new community centre as part of Phase 2A. The community centre will be Council owned and managed within the Housing Revenue Account (HRA) asset portfolio. The new community centre is targeted to be handed over in September 2023 as “shell and core”, which means the Council is responsible for the works to fit out the interior of the new building to create a functional building. This report seeks approval of the existing budget allocation for expenditure in 2023/2024 and award of contract for the fit out works to Countryside Partnerships.

Recommendations

- | |
|---|
| <ol style="list-style-type: none">I. Approve expenditure against the allocated budget for the fit-out works, up to £1,330,654. This includes cost of the fit out and associated professional fees and works.II. Agree the appointment of Countryside Partnerships (UK) Limited to carry out the fit out works under a JCT Design and Build contract.III. Delegate authority to the Director of Housing and Regeneration to agree the management and lettings strategy having regard to the Property Procedure Rules and Community Spaces lettings policy, including approving terms for any future lease arrangements on commercially viable terms acceptable to the HRA. |
|---|

Background and Options

- 2 The principal outcomes of the Alma Estate Regeneration included a comprehensive masterplan, delivering of 1080 homes (comprising 40% affordable housing overall), a medical centre, a youth centre and a new community hall.
- 3 There are 8 phases in total including sub phases. To date, Phase 1, Phase 2a(i) and Phase 2a(ii) have completed. Phases 2a(iii), phase 2A and phase 4 are currently on site and will complete by the end of 2024 and deliver 369 homes. There are 69 council owned homes for the remaining council tenants on the Alma estate, which will support the decant of Curlew House. To date, 97 Council owned units have been completed and are now occupied.
- 4 The Development Agreement for the redevelopment of the Alma Estate (dated 13 November 2014), Countryside Partnerships (UK) Limited are required to provide the Council with a Shell and Core community facility as part of the social infrastructure pursuant to the estate regeneration.
- 5 The shell and core of the community centre is due to handover to Enfield Council by Autumn 2023. The Council will be required to complete the fit out works prior to use and agree a management strategy for the two halls and adjacent youth centre, which was completed in 2021.

- 6 In 2017, Cabinet approved a budget of £3m for the fit out of the community facilities (youth centre and community halls). There is a budget of £1,330,654 allocated within the approved Alma scheme budget for the fit out works (including professional fees) for the community centre.
- 7 The proposal is to appoint Countryside Partnerships (UK) Limited as a direct award, via a JCT 'design & build' contract. The value of the works contract is below the Procurement threshold above which the Public Contracts Regulations 2015 would have otherwise applied. A direct award route has been approved based on exceptional circumstances as Countryside Partnerships (UK) Limited are completing the shell and core and, are the main contractor on site for delivery of regeneration masterplan. The costs have been independently assessed by Martin Arnold, acting as Employer's Agent, to ensure that value for money is achieved. Taking into consideration the time and cost of procuring a contractor and fluctuating build costs given the economic conditions, the expected cost of delivering the fit-out works is in line with market value, A waiver has been approved on the grounds in paragraph 8 and 9 below.
- 8 The advantages to appointing Countryside Partnerships (UK) Limited to do the fit out works;
 - The risk to Enfield Council would be kept minimal as CPUK would be responsible for delivering the project on time, or else they would in fact delay their own Vacant Possession of the next phase of works.
 - The handover of shell and core is currently scheduled by Autumn 2023, fit out works will then follow. If CPUK are appointed, fit out works could commence sooner due to CPUK already being on site, reduces risk on site of a third-party mobilising.
 - Continuity for the project as there is a working partnership already in place.
- 9 The alternative option would be to go through a full procurement tendering process to select a contractor. This would take approx. 6 months, and in turn delay the fit out works and handover of the functional building. In addition to this, as the shell and core is due to complete by Autumn 23, Countryside Partnerships (UK) Limited will shortly complete works on this phase therefore meaning the building will be left vulnerable.
- 10 Prior to planning submission of the overall masterplan, there was extensive 'community workshops' held with residents as part of stakeholder consultation for the planning process. A focussed session called 'Introducing the new Youth Centre, Community Centre and Shops' was held whereby residents were consulted with regarding the design of the community centre, and the use/s. The fit out will be in line with this design intent.

Preferred Option and Reasons For Preferred Option:

- 11 The preferred option is to appoint Countryside Partnerships (UK) Limited to carry out the fit out works within the forecast expenditure for £1,330,654 (approved by Cabinet in 2017).

12 Browne Jacobson provided legal advice on the Councils ability to appoint Countryside Partnerships (UK) Limited via a direct appointment against the 'awarding a separate works contract'. In summary, the advice received was that the Council can proceed with this approach. Whilst the value of the contract will be below the Procurement threshold, a waiver will be required to be signed off by LBE Procurement.

Relevance to Council Plans and Strategies:

13 Enfield Council priorities as set out in Enfield Council Plan 2023-2026. The delivery of the community centre is linked to strong, healthy and safe communities. Thriving children and young people.

14 The new Alma Community Centre will be a multi- purpose community space and acting as a focus point for the local community ensuring that all residents including Children and youth are involved. The new community centre will bring local people together to help them form new relationships and support networks.

15 In addition, the community centre can deliver:

- Offering a local safe base for people to access services providing a holistic approach where people can drop in for a coffee or a training course and can access additional services such as debt advice, mental health support or counselling without stigma
- Developing a range of services that reflect local need and may be delivered by local people, other organisations or public agencies (e.g. parent and toddler groups, health and wellbeing activities, employment support, childcare, mentoring, volunteering, thinking spaces, advice and information)
- Providing services for the Community but also led by the community
- Local people involved in making decisions about how services are run and supporting delivery through volunteering
- Co-location/ shared office space making efficient and effective use of resources, hosting partners and access to public services and linking back into community networks and community support

Financial Implications:

16 Summary

This report is proposing to approve spend against the allocated budget for the fit-out works for the Community Centre on the Alma estate, up to the value of £1,330,654.

Capital budget impact

The budget of £1.3m for the Community Centre works is included within the Alma project capital budget, this was included within the approved budget agreed in February 2023.

Revenue budget impact

Once the community centre works have been completed, it will be let out for community use in line with the lettings policy. These details are to be finalised; however, the hourly rental rate will be between £22.13 to £36.88 depending on who uses the community hall.

Borrowing impact

These costs will be funded from borrowing; however, this is included within the approved limits and won't increase the approved borrowing requirements. The annual borrowing costs are expected to be £76k per annum based on 5.5% borrowing rate.

Tax implications

There are potential tax implications related to the fit-out costs of the Alma community centre. The Council will need to lodge an Option to Tax application with HMRC, to ensure the Council remains under the 5% threshold in the annual partial exemption calculation and can recover input tax estimated at £280k. There is potential for the option to tax to be disapplied due to the unique nature of the transaction, however further tax advice will be sought once the option to tax application is made.

Risks

There is a risk that the cost of works could increase, this will be mitigated by ensuring the clerk of works manages the works and costs.

Legal Implications

(The following legal implications have been added by SM on 070623 based on a version of the report emailed on Thu 01/06/2023 16:34):

17 The Council has a general power of competence under section 1(1) of the Localism Act 2011 to do anything that individuals may do, provided it is not prohibited by legislation and subject to Public Law principles. This power encompasses the power to enter into contracts. In addition, section 111 of the Local Government Act 1972 permits local authorities to do anything which is calculated to facilitate, or is conducive or incidental to, the discharge of their functions.

18 It is recommended in the report to approve expenditure against the allocated budget for the fit-out works, up to £1,330,654 and this is to include professional fees and works. The council must agree the actual total contract price for the works contract with Countryside Partnerships (UK) Limited and this must be detailed in the chosen form of contract together with a clear specification, drawings (if required) and all other required technical documentation to ensure that the fit-out works are properly specified and that the council receives exactly what is required from the fit out works. The Council must ensure value for money in accordance with the overriding Best Value Principles under the Local Government Act 1999.

19 CPR 7.2 deals with requirements for financial security, and specifically:

- If the contract value is between £500k and £1m sufficient security from the Supplier should be considered.

- If the contract value is over £1m the Supplier must be required to provide sufficient security.

20 Forms of sufficient security are set out in CPR 7.3 and are as follows:

- Parent company, ultimate holding company or holding company guarantee where their finances prove acceptable;
- Director's guarantee or personal guarantee where their finances prove acceptable;
- Performance Bond, retained funds or cash deposit; or
- Any other security as determined by Financial Management Services and/or Legal Services.

21 In the granting of leases of commercial units, processes are included in the Council's Property Procedure Rules will be followed and the lease will be in a form approved by the Director of Law and Governance.

Equalities Implications

22 An Equality Impact Assessment has been completed and there are no adverse impacts arising from this decision.

HR and Workforce Implications

23 No workforce implications, this is being delivered within existing structures.

Environmental and Climate Change Implications

24 This project will not meet the sustainability requirements of BREEAM 'Excellent', ensuring that the building will be low-energy demand and use healthy and sustainable materials

25 This project will be procured in line with our Sustainable and Ethical Procurement Policy.

Public Health Implications

26 Development of a community centre will help to engender strong and cohesive communities which should encourage self-support and resilience within the community

Property Implications

27 HRA property implications: these are found throughout the body of this report. There are no Corporate property implications.

Crime and Disorder Implications

28 The new community centre will help to reduce the crime and Anti-Social Behaviour in the area as there will be activities held for children and young people.

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Appendices
EQIA

Background Papers

#Departmental reference number, if relevant: HRD2324_011

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
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